



NIBRS Implementation

October 20, 2025

National Incident Based Reporting System

OUR MISSION

We are committed to providing professional police services and safety to our community in a manner in which we, ourselves expect.



Background



- Historically, law enforcement agencies reported their monthly crime statistics to CA DOJ according to the Uniform Crime Reporting Program (UCR). This data is reported to the FBI.
- UCR provided limited information about crime.
- In 2021, the FBI announced it would be sunsetting the UCR. Law enforcement agencies were required to transition to the *National Incident Based Reporting System (NIBRS)*.
- The police department has made this transition and engaged with a firm, PRI, to assist with training personnel in NIBRS.

Why is this change necessary?

PRI
MANAGEMENT GROUP

Public Safety Records and
Technology Compliance Solutions

THE PROBLEM WITH NIBRS

May 2023

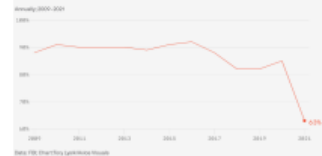
The FBI had set a goal for all U.S. law enforcement agencies to transition to NIBRS reporting by January 2021. As of today, only slightly more than half of them have done so. What are the ramifications of not reporting? Why has this happened?

Transitioning to NIBRS requires four key things including the following:

- 1) The state agency to which police agencies report crime data must be ready to accept NIBRS data.
- 2) Law enforcement records management/report writing software systems must be reconfigured and updated to enable NIBRS reporting.
- 3) The offense tables within these records management systems which list the state's laws must be updated to correlate with the NIBRS offense codes.
- 4) Your officers and records personnel must receive NIBRS training in order to correctly write and review reports according to NIBRS standards.

"Most departments in Florida, California, New York, Illinois, Pennsylvania failed to report data, according to the Marshall Project, which has been tracking the data for months. The two most populated cities in the country, New York and Los Angeles, also failed to deliver full reports to the FBI last year", according to Fox News.¹

Share of police agencies that reported crime data to the FBI



The transition to NIBRS has been widely publicized since 2017, giving law enforcement agencies ample time to make the transition. But is the ability to do so entirely within their control, given the technological requirements? Not necessarily. In fact, we have found many agencies have been held back by their RMS vendor, putting them in a position of potentially losing grant money.

¹ <https://www.foxnews.com/us/fbi-national-crime-data-2021-incomplete-lack-data-40-offices-nationwide>
² <https://www.aeon.com/2022/10/29/loose-report-surveillance-shootings-crime>

- The FBI is sunsetting the UCR Program and is requiring all agencies to transition to NIBRS.
- However, many agencies are experiencing delays due to issues with their vendor.
- NIBRS provides improved data on crime and criminality.
- Better data that is accurate and meaningful will help us understand how best to target crime.
- This data will give the public a better overall measure of the health and safety of the community.

NIBRS Provides More Detailed Crime Data

NIBRS vs. UCR

- The UCR Program counted crime according to a hierarchy rule- only the most serious offense in an incident was counted.
- NIBRS does not have the hierarchy rule. Each offense in a criminal incident is counted, with limited exceptions.
- NIBRS data provides much more accurate data about crime.
- NIBRS provides a national standard for crime reporting and coding.

Comparing Data

Comparing Data Year-to-Year

- Due to the change in counting methodology under NIBRS, it will not be possible to compare last year's UCR data to this year's NIBRS data.

EXAMPLE

SCENARIO	UCR DATA	NIBRS DATA
Murder Rape Robbery	Murder	Murder Rape Robbery

Lesser Included and Mutually Exclusive Offenses

OFFENSES	Murder	Negligent Manslaughter	Agg. Assault	Rape	Sodomy	Sexual Assault w/ Object
Lesser Included Offenses	13A (Agg. Assault) 13B (Simple Assault) 13C (Intimidation)	N/A	13B (Simple Assault) 13C (Intimidation)	13A (Agg. Assault) 13B (Simple Assault) 13C (Intimidation) 11D (Fondling)	13A (Agg. Assault) 13B (Simple Assault) 13C (Intimidation) 11D (Fondling)	13A (Agg. Assault) 13B (Simple Assault) 13C (Intimidation) 11D (Fondling)
Mutually Exclusive Offenses	09B (Neg. Man.)	09A (Murder) 13A (Agg. Assault) 13B (Simple Assault) 13C (Intimidation)	N/A	36A (Incest) 36B (Statutory Rape)	36A (Incest) 36B (Statutory Rape)	36A (Incest) 36B (Statutory Rape)
OFFENSES	Fondling	Robbery	Simple Assault	Incest	Statutory Rape	
Lesser Included Offenses	13B (Simple Assault) 13C (Intimidation)	13A (Agg. Assault) 13B (Simple Assault) 13C (Intimidation) 23A – 23H = All theft 240 (MV Theft)	N/A	N/A	N/A	
Mutually Exclusive Offenses	36A (Incest) 36B (Statutory Rape)	N/A	13C (Intimidation)	11A (Rape) 11B (Sodomy) 11C (Sexual Assault With An Object) 11D (Fondling)	11A (Rape) 11B (Sodomy) 11C (Sexual Assault With An Object) 11D (Fondling)	

NIBRS Report

UCR Report



Group A Offense Report

Printed On: 09/16/2025

Page 1 of 1

Beginning Date: 05/01/2025

Ending Date: 05/31/2025

Agency: All

Offense	Reported In 2025	Reported In 2024	Percent Change	Offenses Cleared	Percent Cleared	Percent Of Category	Rate Per 100,000*
Murder	0	0	NA	0	0.00%	0.00%	NA
Negligent Manslaughter	0	0	NA	0	0.00%	0.00%	NA
Justifiable Homicide	0	0	NA	0	0.00%	0.00%	NA
Non-consensual Sex Offenses:							
Rape	2	0	NA	0	0.00%	3.03%	NA
Sodomy	0	0	NA	0	0.00%	0.00%	NA
Sexual Assault with Object	0	0	NA	0	0.00%	0.00%	NA
Fondling	2	0	NA	1	50.00%	3.03%	NA
Aggravated Assault	19	0	NA	7	36.84%	28.79%	NA
Simple Assault	37	0	NA	19	51.35%	46.90%	NA
Intimidation	7	0	NA	2	28.57%	10.61%	NA
Kidnapping/Abduction	3	0	NA	1	33.33%	4.55%	NA
Consensual Sex Offenses:							
Incest	0	0	NA	0	0.00%	0.00%	NA
Statutory Rape	2	0	NA	0	0.00%	3.03%	NA
Human Trafficking, Commercial Sex Acts	0	0	NA	0	0.00%	0.00%	NA
Human Trafficking, Involuntary Servitude	0	0	NA	0	0.00%	0.00%	NA
Crimes Against Persons Total	68	0	NA	30	44.12%	56.34%	NA
Robbery	12	0	NA	3	25.00%	3.75%	NA
Burglary/Breaking & Entering	29	0	NA	6	20.69%	9.08%	NA
Larceny/Theft Offenses	130	0	NA	11	8.46%	40.63%	NA
Motor Vehicle Theft	48	0	NA	2	4.17%	15.00%	NA
Arson	0	0	NA	0	0.00%	0.00%	NA
Destruction Of Property	60	0	NA	0	0.00%	18.75%	NA
Counterfeiting/Forgery	4	0	NA	0	0.00%	1.25%	NA
Fraud Offense	23	0	NA	0	0.00%	7.19%	NA
Embezzlement	1	0	NA	0	0.00%	0.31%	NA
Extortion/Blackmail	0	0	NA	0	0.00%	0.00%	NA
Arbitrary	0	0	NA	0	0.00%	0.00%	NA
Stolen Property Offenses	13	0	NA	6	46.15%	4.08%	NA
Crimes Against Property Total	320	0	NA	34	10.63%	79.21%	NA
Drug/Narcotic Violations	9	0	NA	4	44.44%	50.00%	NA
Drug Equipment Violations	5	0	NA	4	80.00%	27.78%	NA
Gambling Offenses	0	0	NA	0	0.00%	0.00%	NA
Pornography/Obscene Material	0	0	NA	0	0.00%	0.00%	NA
Prostitution	0	0	NA	0	0.00%	0.00%	NA
Weapons Law Violation	4	0	NA	2	50.00%	22.22%	NA
Animal Cruelty	0	0	NA	0	0.00%	0.00%	NA
Crimes Against Society Total	18	0	NA	10	55.56%	4.44%	NA
Total Group "A" Offenses	406	0	NA	74	18.23%	100%	NA

Note: The Rate per 100,000 will be "NA" when the Adjusted Population Base is Zero.

Statewide Crime Profile

* Adjusted population base: 1

2025 Crime in California

RETURN A - MONTHLY RETURN OF OFFENSES KNOWN TO THE POLICE

1	2	3	4	5	6
Classification of Offense	Offenses Reported or Known to Police (Include "Unfounded" and Attempts)	Unfounded, I.E. False or Baseless Complaints	Number of Actual Offenses (Column 2 Minus Column 3) (Include Attempts)	Total Offenses Cleared by Arrest or Exceptional Means (Includes Col. 6)	Number of Clearances Involving Only Persons Under 18 Years of Age
1. CRIMINAL HOMICIDE	11	2	0	2	0
a. MURDER/NON-NEGLIGENT HOMICIDE	11	2	0	0	0
b. MANSLAUGHTER BY NEGLIGENCE	12	0	0	0	0
2. Rape Total	20	0	0	0	0
a. RAPE BY FORCE	21	0	0	0	0
b. ATTEMPT TO COMMIT FORCIBLE RAPE	22	0	0	0	0
3. Robbery Total	28	20	0	20	1
a. ROBBERY-FIREARM	23	9	0	0	0
b. ROBBERY-KNIFE OR CUTTING INSTRUMENT	32	0	0	0	0
c. ROBBERY-OTHER DANGEROUS WEAPON	33	5	0	0	0
d. ROBBERY-STRONG ARM (HANDS, FISTS, FEET, ETC.)	34	6	0	6	1
4. Assault Total	40	29	2	27	0
a. FIREARM	41	4	0	4	1
b. ASSAULT-KNIFE OR CUTTING INSTRUMENT	42	2	2	0	0
c. ASSAULT-OTHER DANGEROUS WEAPON	43	4	0	4	1
d. ASSAULT-HANDS, FISTS, FEET, ETC. (AGGRAVATED)	44	30	0	30	11
e. ASSAULT-OTHER ASSAULTS, SIMPLE, NOT AGGRAVATED	45	19	0	19	7
5. Burglary Total	50	40	0	40	2
a. BURGLARY-FORCIBLE ENTRY	51	32	0	32	1
b. BURGLARY-UNLAWFUL ENTRY-NO FORCE	52	4	0	4	1
c. BURGLARY-ATTEMPTED FORCIBLE ENTRY	53	4	0	4	0
6. LARCENY THEFT (EXCEPT MOTOR VEHICLE)	60	148	0	148	13
7. Motor Vehicle Theft Total	70	112	0	112	1
a. MOTOR VEHICLE THEFT-AUTO	71	106	0	106	1
b. MOTOR VEHICLE THEFT-TRUCKS AND BUSES	72	3	0	3	0
c. MOTOR VEHICLE THEFT-OTHER VEHICLES	73	3	0	3	0
GRAND TOTAL	77	363	2	358	37

☐ NO SUPPLEMENTARY HOMICIDE REPORT SUBMITTED SINCE NO MURDER, AGGRAVATED BOMBING, OR MANSLAUGHTER BY NEGLIGENCE OR ROBBERY THIS REPORTING PERIOD (THIS MONTH)

☐ NO SUPPLEMENTARY HOMICIDE REPORT SUBMITTED SINCE NO ROBBERY THIS REPORTING PERIOD (THIS MONTH)

☐ NO SUPPLEMENTARY BURGLARY REPORT SUBMITTED SINCE NO BURGLARY THIS REPORTING PERIOD (THIS MONTH)

☐ NO SUPPLEMENTARY LARCENY REPORT SUBMITTED SINCE NO LARCENY THIS REPORTING PERIOD (THIS MONTH)

☐ NO SUPPLEMENTARY MOTOR VEHICLE THEFT REPORT SUBMITTED SINCE NO MOTOR VEHICLE THEFT THIS REPORTING PERIOD (THIS MONTH)

☐ NO SUPPLEMENTARY OTHER VEHICLE THEFT REPORT SUBMITTED SINCE NO OTHER VEHICLE THEFT THIS REPORTING PERIOD (THIS MONTH)

NO AGE, SEX, AND RACE OF PERSONS ARRESTED UNDER 18 YEARS OF AGE REPORT SINCE NO ARRESTS OF PERSONS WITHIN THIS AGE GROUP

NO AGE, SEX, AND RACE OF PERSONS ARRESTED 18 YEARS OF AGE AND OVER REPORT SINCE NO ARRESTS OF PERSONS WITHIN THIS AGE GROUP

NO AGE, SEX, AND RACE OF PERSONS ARRESTED 18 YEARS OF AGE AND OVER REPORT SINCE NO ARRESTS OF PERSONS WITHIN THIS AGE GROUP

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DO NOT USE THIS SPACE

RECORDED

INDEXED

ENTERED

ADJUSTED

CORRECT

May 2024

Month and Year of Report

CA0011200

Agency Identifier

9/16/2025

Date

Carolina Diaz

Proposed By

Title

SAN LEANDRO POLICE DEPARTMENT CA

Agency and State

Chief, Commissioner, Sheriff, or Superintendent

UCR DATA

CRIMES COUNTED IN UCR

- Murder and manslaughter
- Rape
- Robbery
- Aggravated Assault
- Burglary
- Larceny-theft (excluding motor vehicle theft)
- Motor Vehicle Theft
- Arson

NIBRS DATA

CRIMES COUNTED IN NIBRS

- Arson
- Aggravated Assault
- Simple Assault
- Intimidation
- Bribery
- Burglary
- Counterfeiting/Forgery
- Destruction/Damage of Property
- Drug Offense
- Drug Paraphernalia
- Extortion/Blackmail
- Forgery
- Credit Card Fraud
- Impersonation
- Welfare Fraud
- Wire Fraud
- Identity Theft
- Illegal Betting
- Operating a gambling business
- Murder & manslaughter
- Human Trafficking
- Kidnapping
- Various types of theft
- Liquor law violations
- Motor Vehicle Theft
- Offenses Against Family/Children
- Pornography/Obscene Material
- Prostitution Offenses
- Robbery
- Rape
- Stolen Property
- Weapons Offenses

How will participating in NIBRS affect our community?

- NIBRS provides a national standard for crime reporting.
- The editing and validation checks built into the NIBRS reporting standard provide more accurate incident-based data.
- The additional data collected through NIBRS also provides the context that is needed to understand crime problems better.
- NIBRS data reveals crimes based on the attributes of the criminal incident as a whole, not just on the limited number of crime types captured by the UCR Program.
- It is a common misconception the data will suggest crime is increasing when you switch to NIBRS.

Potential

- When used to its full potential, NIBRS identifies, with precision, when and where crime takes place, what form it takes, and the characteristics of its victims and perpetrators.
- With such information, the San Leandro Police Department can better define the resources it needs to fight crime, as well as use those resources in the most efficient and effective manner.

Inter-Agency Cooperation

- NIBRS provides more common links among agencies.
- As more LEAs use NIBRS, it will allow the identification of common crime problems or trends among similar jurisdictions.
- Agencies can then work together to develop possible solutions or proactive strategies for addressing the issues.



References

- Gardner, A., & Aagaard, B. (2020, December). NIBRS Transition Press Release Template. National Crime Statistics Exchange (NCS-X) Initiative Technical Assistance and Implementation Project. Available at https://www.theiacp.org/sites/default/files/NCSX_NIBRS_Press_Release_Template.pdf.
- Media Kit for the National Incident-Based Reporting System (NIBRS) and National Crime Statistics Exchange (NCS-X) Initiative
- San Leandro Police Department Strategic Plan 2021-2024 available at www.SanLeandro.ca.gov