

City of San Leandro
2019 State Legislative Platform and Policy Guidance
December 17, 2018

The City of San Leandro's legislative agenda for 2019 is designed to reflect the adopted priorities and policy direction of the Mayor and City Council with direct input from the City Administration. This strategic agenda includes advocating for legislation, regulations, and funding that is consistent with the City's adopted priorities. It is informed by the City Council's 2018 adopted legislative platform, and has been updated for 2019 to reflect new or emerging policy issues.

This agenda is designed to provide standing authority for the Mayor and members of the City Council, City staff, or the City's legislative advocates to take action on pending legislative matters on behalf of the City of San Leandro when time or other constraints preclude bringing such matters before the City Council in advance. Such actions could include issuing letters, attending or scheduling meetings, or otherwise advocating for actions that are consistent with the policy language contained herein. This document is also designed to provide the public and the City's advocates a better understanding of the Mayor and City Council's policy preferences regarding a variety of legislative and intergovernmental issues that might arise during the course of the year.

This report is two sections:

1. City Specific State Legislative Priorities for Recommended Action, and
2. Policy Priorities for Ongoing Monitoring or Advocacy.

1. City Specific State Legislative Priorities for Recommended Action

Below is a list of specific legislative priorities for the City. Direct advocacy with the Governor, the Legislature, State agencies, and other organizations will be focused on these areas.

While the 2019-20 legislative session will be the first under Governor Elect Newsom and his Administration, staff expects that the Legislature will maintain its focus on its recent policy priorities, including: climate change, housing supply, homelessness, public safety, and regulation of cannabis.

Transportation & Public Works

- **Autonomous Vehicles.** Monitor legislation and regulations for the development and operation of autonomous vehicles and support efforts to develop a consistent statewide framework that supports innovation and protects public safety.
- **Bus Rapid Transit.** Continue to work with AC Transit to identify ways to expedite completion and the successful launch of the Bus Rapid Transit project. Support related efforts that would enhance the project or otherwise address community concerns.
- **East 14th Street Pavement Conditions.** Advocate for administrative or legislative solutions that would lead to repaving or improvement to the condition of East 14th Street. The East 14th street right-of-way is a state highway so maintenance is currently with the California Department of Transportation.
- **Electric Vehicle Infrastructure.** Support efforts and funding programs that provide greater flexibility and opportunities to enhance and build out electric vehicle infrastructure.
- **Extended Producer Responsibility and Zero Waste Programs.** Support efforts to enhance and fund programs that advocate zero-waste practices, recycling and/or Extended Producer Responsibility (EPR) among product manufacturers, retailers and grocery stores for products that can be recycled, including pharmaceuticals, to ensure safe and proper disposal.
- **Illegal Dumping & Graffiti Abatement.** Support legislative efforts that provide for greater penalties or consumer based incentives to reduce the amount of illegal dumping, waste disposal, and graffiti.

- **Public Utilities, Wildfire Liability and Vegetation Management.** Monitor legislation regarding wildfire liability. Following some of the most destructive wildfires in California history, the State is expected to implement new plans to improve disaster preparedness. Ongoing discussions have continued with regards to fire prevention work and liability.
- **Railroad Safety.** Support funding opportunities and advocate for projects that will increase public safety in proximity to railroad tracks and rail crossings.
- **Reclaimed/Recycled Water Projects.** Support legislation that advances the use of recycled or reclaimed water while meeting the needs of local agencies, especially during times of drought. Related efforts could include support for permitting, construction, or maintenance of recycled water pipelines or water storage and distribution systems. Oppose legislation or regulations that would hinder these efforts.
- **Recycling Programs.** Support legislation to extend incentives for both household and commercial recycling efforts. Oppose legislation that hampers recycling efforts or reduces incentives to recycle.
- **SB1 Transportation Funding.** Support projects and programs that would lead to local transportation improvements using funds derived from the statewide gas tax that was implemented via Senate Bill 1 (2017).
- **Small Cell Towers.** Oppose legislation or regulatory efforts that seek to restrict local control over the permitting of small cell wireless equipment, or that would otherwise restrict the rates local governments may charge for placement of equipment on publicly-owned property, such as streetlights and traffic signal poles.
- **Smart City Technologies.** Support efforts that provide funding or technical assistance for cities that are implementing smart city technologies designed to improve public safety, quality of life, public access to data, or government efficiency.
- **Traffic Signal Synchronization.** Support legislation or regulatory efforts to address greenhouse gas (GHG) emissions by providing funding for traffic signal synchronization and related actions that reduce traffic and pollution.
- **Undergrounding of Utilities/Rule 20A.** Support the approval and funding of projects that would lead to the undergrounding of utility lines, and support the exploration of related regional approaches. The Public Utilities Commission oversees Rule 20A, a program that establishes an electric tariff for related work. Support common sense reforms to this program that would streamline or otherwise help to facilitate undergrounding projects.
- **Use of State Highways.** Support efforts that would facilitate the use of overweight trucks to transport goods from local San Leandro businesses to and from the Port of Oakland on routes that utilize state highways.
- **Vehicle Miles Traveled Legislation.** Monitor new legislation or regulatory efforts with a greater focus on Road Usage Charges (RUC), including the State's RUC pilot program to study the potential for RUC as an alternative to the gas tax.
- **Water Quality Measures/Trash Capture Devices.** Support legislation, regulations, and budget proposals that will provide support and resources to purchase and install trash capture devices or other efforts to address storm water runoff and/or protect water quality.

Housing, Land Use & Environmental Protection

- **Affordable Housing.** Support efforts to facilitate the development and construction of affordable housing. Monitor any proposed legislation, regulations, or statewide guidelines to ensure they meet the needs of the City of San Leandro and the region. Oppose efforts that would significantly restrict local control over zoning authority to establish local density, height, or location standards in regards to housing projects.

- **Broadband Infrastructure.** Support legislation or funding opportunities that would expand public and private access to broadband, including the development of related infrastructure.
- **Cannabis Regulations.** Support San Leandro’s adopted ordinances and/or other related cannabis regulatory programs. Support administrative actions or legislation that seeks to support a thriving cannabis industry while at the same time providing cities with the flexibility and tools to maintain local oversight, protect public safety, and deter unpermitted cultivation or unlicensed cannabis-related activities.
- **Cellular/Wireless Infrastructure.** Monitor efforts to change or restrict the ability of local governments to regulate cellular infrastructure. Support efforts that speed the delivery of 5G networks, while opposing legislation that unduly restricts the ability of local governments to regulate aesthetics, community standards, and negotiated revenue collection.
- **CEQA Reform.** Support legislation that makes common sense reforms to the California Environmental Quality Act, including the reduction in time delays or excessive litigation, while ensuring pertinent environmental protections remain in place. Support efforts that would allow local agencies to set criteria for traffic impact levels-of-service based upon locally adopted General Plans and/or other local requirements.
- **Climate Adaptation and Resilience.** Support efforts to adapt to sea-level rise, including vulnerability assessment and adaptation strategies, wetlands restoration, levee construction, or other similar structural resilience measures.
- **Climate Change Mitigation.** Support action on climate change and greenhouse gas emissions to assist San Leandro, the Bay Area, and the State in meeting adopted goals. Support legislation to remove regulatory barriers and provide financial support for electrification of building energy use and natural gas or other infrastructure that reduces emissions.
- **Community Choice Aggregation and Clean/Renewable Energy.** Support efforts to secure funding to reduce greenhouse gas emissions, including, but not limited to: clean energy, energy efficiency improvements, and electric vehicle infrastructure. Support the success of the East Bay Community Energy Authority, including efforts to create public/private partnerships, incentives, and investment in clean energy.
- **Creek Walk, East Bay Greenway, and other Bicycle/pedestrian projects.** Support legislation, regulations, and budget proposals that would provide funding opportunities or other support for the development of greenway projects, bicycle and pedestrian projects, and other modes of active transportation.
- **Dredging.** Support efforts to identify funding for the dredging of recreational marinas.
- **Earthquake Preparedness.** Support efforts to increase funding for “brace and bolt” and seismic retrofit projects in private residences and commercial structures. Support efforts that would expand access to earthquake insurance.
- **Greenhouse Reduction Fund.** Support the active implementation of Greenhouse Gas Emissions disclosures and the cap-and-trade program to fund programs for energy and waste reduction, renewable energy, and battery storage.
- **Local Control of Land Use Decisions.** Oppose legislation that excessively pre-empts local control of land use determinations, while balancing statewide and regional housing goals.
- **Massage Parlors.** Support the effective implementation of statewide regulations governing massage parlors, as well as other related efforts that will ensure the protection of public health, safety, and welfare. Support the retention of existing local regulatory authority.
- **Mobile Home Parks.** Support efforts that would protect mobile home park residents, including related efforts to address public safety and site conditions, and addressing or preventing displacement.
- **Parks, Water, and Flood Control Funding.** Support local or regional projects funded by the \$4 billion bond that was authorized by voters as part of the June 2018 statewide ballot. Support

efforts to ensure the regulations and guidelines meet the needs of the City of San Leandro and the region.

- **Shoreline Development.** Support efforts or funding opportunities that would assist in the successful redevelopment of San Leandro's shoreline area.
- **Sharing Economy.** Support legislation that enhances the ability of local governments to fairly regulate sharing economy services such as ride share and short-term rentals to protect public safety, ensure tax & fee collection, and adequate supply of rental housing stock.

Law Enforcement & Public Safety

- **Body Cameras.** Support legislation addressing best practices for the use of police body-worn cameras, while balancing the needs of the public and law enforcement personnel.
- **De-escalation Training & Funding.** Support efforts that would provide additional funding or training opportunities for law enforcement and public safety personnel on tactics designed to defuse or de-escalate interactions with potentially violent individuals and/or persons suffering from a mental health crisis.
- **Disaster Prevention and Recovery.** Seek additional funding, and expand the definition of programs eligible for grant funding for disaster recovery and prevention.
- **Drones.** As the use, and need for drones expands, so does the discussion on local control and privacy. Monitor any new legislation and support efforts to ensure local needs are adequately addressed.
- **First Amendment and Protest Policing.** Support efforts to provide training and support for law enforcement agencies so that they may effectively protect public safety during protests and/or free speech events.
- **Human Trafficking.** Support statewide efforts to address the issue of human trafficking and provide support for local law enforcement efforts to do the same.

Health & Human Services

- **Early Childhood Education.** Monitor any administrative actions or legislation regarding early childhood education. It is anticipated that the Governor-elect will seek to increase funding for services like prenatal care, pre-kindergarten, and home visits in his January Budget proposal.
- **Health Care.** Monitor any administrative actions or legislation regarding single-payer health care. California has done significant work expanding Medi-Cal access and implementing the Affordable Care Act. Support legislation that seeks to hold down costs, like last year's AB3087 (17R), which would have set the payment amounts flowing to various health care entities.
- **Homelessness.** Support administrative actions or legislation that seeks to provide cities and counties with direct funding or other support needed in response to conditions that contribute to homelessness. Funding is needed to provide additional tools and support to maintain access to support services, treatment, housing, and jobs.
- **Improved Access to Health Care.** Support efforts to protect or expand health care coverage to all populations.

- **Lead Paint.** Support any administrative actions or legislation that seek to regulate paint manufacturers for knowingly selling products that present significant hazards to human health. The City supported legislation introduced in 2018 to address such issues, including hazard abatement and settlements.
- **Mental Health.** Support efforts to address mental health and emotional well-being of individuals and at-risk populations. Support legislation that strengthens mental health services designed to address and/or prevent homelessness in at-risk populations.
- **San Leandro Hospital.** Support the successful operation and financial sustainability of San Leandro Hospital.
- **Safety Net Services and Support for Seniors.** Support efforts that would expand safety net services for those most in need, including low-income residents and senior populations.

Public Finance & Administration

- **Cap & Trade Funding.** Support projects, programs, and/or other regulations that would facilitate the successful disbursement of funding from the State's Cap-and-Trade program for City programs and efforts.
- **Financial Reporting Requirements.** Support common sense reforms to statewide financial reporting requirements to maintain public trust and availability of data while eliminating redundancy and unnecessary burdens on local governments.
- **Local Elections.** Monitor election reform initiatives and oppose efforts that could expose the City to litigation or impose new costs for elections. Monitor efforts that could impact San Leandro's current system of 'from District' elections. Oppose efforts that seek to restrict local control over the City's election system.
- **Local Sales Tax/Online Sales.** Closely monitor any proposed Constitutional amendments that would change the distribution of revenues derived under a sales tax imposed pursuant to the Bradley-Burns Uniform Local Sales and Use Tax Law
- **Pension Sustainability.** Support legislative or regulatory efforts that would ensure the long-term financial sustainability of the California Public Employees Retirement System while balancing commitments that have been made to public employees.
- **Public Records.** Support the intent of the California Public Records Act, including efforts to assist the public in accessing government records. Oppose efforts that create unnecessary or unreasonable administrative burdens as well as new unfunded mandates for local agencies.
- **Revenue Protection.** Oppose attempts to decrease, restrict, or eliminate City revenue sources, or to restrict local authority over the use of City funds. Support efforts to improve the stability or sustainability of local revenues.
- **Utility User Taxes.** Support legislation or regulations that would provide cities with the flexibility and authority to collect or increase Utility User Taxes (UUTs). Oppose any proposals that seek to limit or restrict the City's use of UUTs.
- **Workers' Compensation & Disability Retirement Reform.** Support efforts to reform the state workers' compensation program and similar efforts regarding disability payments to control costs and to reduce potential abuse, while balancing important worker protections.
- **Proposition 13 Reform.** Monitor efforts to reform Proposition 13, including the protection of local revenues and ensuring that property tax revenues keep pace with the inflation in costs to provide basic public services. Monitor efforts to create a "split-roll" taxation system that would allow commercial properties to be taxed at current market rates.

2. Policy Priorities for Ongoing Monitoring or Advocacy

Monitor legislative activity and/or or advocate on behalf of the City of San Leandro's interests in the following broad policy areas:

- Public Safety
 - This includes policy topics such as disaster preparedness, wildfire efforts, proposals to provide local law enforcement with additional support, school resource officers or joint use efforts with school districts, prevention and intervention funding for at-risk youth, 911 call centers, public safety answering points (PSAPs), POST mandates, AB 109 realignment implementation, stolen vehicles, mental illness counseling services, juvenile justice programs, technology enhancements and support, crisis intervention and suicide prevention, new training opportunities, or other related programs.
- Transportation
 - This includes policy topics such as goods movement, safe routes to school funding, local road repair, regional transportation funds, street signs, curb paintings, and other efforts to support regional transportation programs.
- Economic Development
 - This includes policy topics such as redevelopment dissolution, measures providing for new tax increment financing opportunities, infrastructure financing districts, efforts to encourage local job creation, new business investment, and other related topics.
- Infrastructure
 - This includes policy topics such as funding for roads, sewers, storm drains, and other public works, engineering, or maintenance responsibilities.
- Health & Human Services
 - This includes general policy topics related to health and human services matters affecting the residents of San Leandro and could include: safety net services, homelessness and hunger, childcare, and community health facilities, among others.
- Housing and Land Use
 - This includes policy topics such as creating new sources of funds for affordable housing, encouraging housing development for a range of income levels, and efforts to protect local authority or oppose unfunded mandates, and other similar topics.
- Quality of Life
 - This includes policy topics such as the development of funding sources for parks, urban waterways, multi-lingual outreach, kindergarten readiness programs, project literacy, veterans, homework/technology centers, library capital improvement needs, after school sports, park/playground equipment, and other quality of life programs.
- Constitutional Modifications
 - This includes policy topics such as measures that would impact local governments, such as lowering the voter threshold to 55% for various bond issuances and local taxes.

- Protecting Local Control
 - The City of San Leandro values its ability and authority to exercise local control, provide excellent public services, and protect and enhance the quality of life for San Leandro residents, businesses, and visitors, and supports efforts to streamline regulations that simplify the job of running the City's operations and opposes efforts that erode the City's authority to control its own affairs.
 - This also includes policy topics such as measures or budget actions which could potentially impact the operations of, or services provided by, the City of San Leandro.
- Technology
 - This includes policy topics such as efforts to expand access to fiber optic/broadband infrastructure for community residents, businesses, or schools, energy efficiency projects like LED street lights and residential/commercial retrofits, as well as efforts to support technological innovation in San Leandro and the region.
- Climate Protection and Resilience
 - This includes topics such as climate change, clean energy efforts, waste reduction, water recycling and re-use, building electrification, resilience to heat, wildfire, and storm events, and renewable energy development.

Process for Reporting

In addition to regular progress reports, annual reports on these and other efforts to support the City's legislative agenda will be provided to the City Council and City staff.