

City of San Leandro
2017 State Legislative Platform and Policy Guidelines
December 5, 2016

The City of San Leandro's legislative agenda for 2017 is designed to reflect the adopted priorities and policy direction of the Mayor and City Council with direct input from the City Administration. This strategic agenda includes advocating for legislation, regulations, and funding that is consistent with the City's adopted priorities. It is informed by the City Council's 2016 adopted legislative platform, and has been updated for 2017 to reflect new or emerging policy issues.

This agenda is designed to (a) provide standing authority for the Mayor and members of the City Council, City staff or the City's legislative advocates to take action on pending legislative matters on behalf of the City of San Leandro when time constraints or administrative burdens preclude bringing such matters before the City Council in advance, and (b) provide the City's advocates a better understanding of the Mayor and Council's policy preferences regarding a variety of legislative and intergovernmental issues that might arise during the course of the year.

This report is compiled into two sections:

1. City Specific State Legislative Priorities for Recommended Action, and
2. Policy Priorities for Ongoing Monitoring or Advocacy;

1. City Specific State Legislative Priorities for Recommended Action

Below is a list of specific legislative priorities for the City. Direct advocacy with the Governor, the Legislature, State agencies and other organizations will be focused on these areas:

Transportation & Public Works

- **Electric Vehicle Infrastructure.** Support legislative efforts and funding programs that provide cities greater flexibility and opportunities to enhance and build out electric vehicle infrastructure.
- **Illegal Dumping & Graffiti Abatement.** Support legislative efforts that provide for greater penalties or incentives to reduce the amount of illegal dumping and graffiti.
- **Reclaimed/Recycled Water Projects.** Support legislation that advances the use of recycled water while meeting the needs of local agencies, especially during times of drought. These efforts could include support for permitting, construction, or maintenance of recycled water pipelines. Oppose legislation or regulations that harm these efforts.
- **Recycling Programs.** Support legislation to extend incentives for both household and commercial recycling efforts. Oppose legislation that hampers recycling efforts or reduces incentives to recycle.
- **Transfer of state urban highways.** Support efforts to create a streamlined process for the transfer of state urban highways to local agencies. East 14th Street and Davis Street are presently designated state highways; however, the current mechanism that would facilitate the transfer of these highways to the City does not provide sufficient financial commitments from the state prior to any transfer. Support efforts that would facilitate the repaving or reconstruction of both roadways.
- **Traffic Signal Synchronization.** Support legislation or regulatory efforts to address greenhouse gases (GHG) by providing funding for traffic signal synchronization and related actions that reduce traffic and pollution. This past legislative session marked a new focus of changing state law to allow for greater flexibility of certain funds, especially to help address GHG reductions.

- **Undergrounding of Utilities/Rule 20A.** The Public Utilities Commission oversees the funding used to support the undergrounding of utilities. This work is done under provisions of Rule 20A, an electric tariff filed with the California Public Utilities Commission. Projects performed under Rule 20A are nominated by a city, county or municipal agency and discussed with utility companies. Support efforts to fund and approve these projects, including exploring regional approaches.
- **Use of State Highways.** Support efforts that would facilitate the use of overweight trucks to transport goods from local San Leandro businesses to and from the Port of Oakland on routes that utilize state highways.
- **Vehicle Miles Traveled Legislation.** Monitor new legislation or regulatory efforts with a greater focus on Road Usage Charges (RUC). The Senate Transportation Committee is working on a guide for the development and implementation of a pilot program to study the potential for RUC as an alternative to the gas tax.
- **Water Quality Measures/Trash Capture Devices.** Support legislation, regulations, and budget proposals that will provide support and resources to purchase and install trash capture devices or other efforts to address storm water runoff and/or protect water quality.

Housing, Land Use & Environmental Protection

- **Affordable Housing.** With the dissolution of redevelopment agencies statewide, an ongoing source of funding for affordable housing has been lacking. Support efforts to identify funding, or streamline the process for developing more affordable or work force housing. Support efforts to include a broader range of options that would be eligible to receive state housing element credits, including the conversion of existing commercial and housing stock, senior housing, assisted living units and housing cooperatives.
- **Broadband Infrastructure.** Support legislation or funding opportunities that would expand public and private access to broadband, including the development of related infrastructure
- **CEQA Reform.** Support legislation that makes common sense reforms to the California Environmental Quality Act, including allowing for the reduction in time delays or excessive lawsuits, while ensuring environmental protections remain in place. Support efforts that would allow local agencies to set criteria for traffic impact levels-of-service based upon locally adopted General Plans and/or other local requirements.
- **Climate Change Mitigation.** Support action on climate change to assist San Leandro and the Bay Area in meeting adopted goals. Support efforts to adapt to sea-level rise, including vulnerability assessment and adaptation strategies, wetlands restoration, levee construction or other similar structural resilience measures.
- **Community Choice Aggregation and Clean/Renewable Energy.** Support efforts to secure funding to reduce greenhouse gas emissions, including, but not limited to: clean energy, energy efficiency improvements, and electric vehicle infrastructure. Support efforts to facilitate the successful launch and implementation of the East Bay Community Energy Authority, including efforts to create public/private partnerships, incentives, and investment for clean energy.
- **Creek Walk, East Bay Greenway, and other Bike/Ped projects.** Support legislation, regulations, and budget proposals that would provide funding opportunities or other support for the development of greenway projects, bicycle and pedestrian projects, and other modes of active transportation.
- **Dredging.** Support efforts to identify funding for the dredging of recreational marinas.

- **Parks Funding.** The Pro Tem elect authored a bill that would establish a 2016 park bond. Support this legislation or similar efforts to identify funding for parks and recreation.
- **Shoreline Development.** Support legislative efforts or funding opportunities that would assist in the successful redevelopment of San Leandro's shoreline area.

Law Enforcement & Public Safety

- **Body Cameras.** Support legislation addressing best practices for the use of police body-worn cameras, while balancing the needs of the public and law enforcement personnel.
- **De-escalation Training & Funding.** Support efforts that would provide additional funding or training opportunities for law enforcement and public safety personnel on tactics designed to defuse or de-escalate interactions with potentially violent individuals and/or persons suffering from a mental health crisis.
- **Disaster Prevention and Recovery.** Seek additional funding, and expand the definition of programs eligible for grant funding, for disaster recovery and prevention.
- **Drones.** As the use, and need for drones expands, so does the discussion on local control and privacy. Monitor any new legislation and support efforts to ensure local needs are adequately addressed.
- **Illegal gambling parlors.** Support legislative efforts that would provide additional local authority to address the frequency of 'pop up' online casinos. Assembly Bill 1439 (Salas) was signed into law by the Governor, providing cities with additional authority to regulate these types of establishments. Additional legislation may be needed to continue to effectively regulate online gambling establishments.
- **Massage Parlors.** Legislation was passed in 2014 to give cities tighter control of massage establishments. Support the City's efforts to interface with the California Massage Therapy Council (CAMTC) on the certification of new businesses, while working to ensure that bad businesses are denied certification.

Health & Human Services

- **Cannabis Regulations.** Support efforts that would facilitate the successful implementation of Proposition 64 (2016), the Medical Cannabis Regulation & Safety Act (2015), as well as San Leandro's medical cannabis dispensary ordinance and/or other cannabis regulatory programs. Support new legislation or administrative rules designed to protect public safety, ensure effective regulation and protect local interests. Oppose federal actions that interfere with state's rights, as well as actions or legislation that restrict local control.
- **Eden Health District.** Continue to work with state and regional stakeholders to advocate for various efforts that bring increased regulation of, or public attention to, the management practices of Eden Health District. Continue to advocate for the dissolution of the district and/or other efforts that would support the health care needs and interests of San Leandro.
- **Homelessness.** Work with regional stakeholders to develop regional solutions to homelessness in the Bay Area. Support efforts to identify additional funding opportunities for local agencies and non-profit organizations for shelters, mobile crisis mental health units, and/or other programs and services designed to prevent homelessness or support homeless populations.

- **Improved Access to Health Care.** Support efforts to protect or expand health care coverage to all populations.
- **Mental Health.** Support efforts addressing the care needed to support the mental health and emotional well-being of individuals and at-risk populations.
- **San Leandro Hospital.** Support efforts to ensure the successful operation and financial sustainability of San Leandro Hospital.
- **Safety Net Services and Support for Seniors.** Support efforts that would expand safety net services for those most in need, including low-income residents and senior populations.

Public Finance & Administration

- **Cap & Trade Funding.** Support legislation, funding guidelines, and/or other regulations for the successful disbursement of funding from the State's Cap-and-Trade program for City programs and efforts.
- **Local Elections.** Monitor election reform initiatives and oppose efforts that could expose the City to litigation or impose new costs for elections. Monitor efforts that could impact San Leandro's current system of 'from District' elections. Oppose efforts that seek to restrict local control over the City's election system.
- **Pension Sustainability.** Support legislative efforts that would ensure the long-term financial sustainability of the California Public Employees Retirement System while balancing commitments that have been made to public employees.
- **Public Records.** Support the intent of the California Public Records Act, including efforts to assist the public in determining the availability of government records. Oppose efforts that would create unnecessary administrative burdens or new unfunded mandates for local agencies related to public records.
- **Revenue Protection.** Oppose attempts to decrease, restrict or eliminate City revenue sources, or to restrict local authority over the use of City funds. Support efforts to improve the stability or sustainability of local revenues.
- **Training Mandates.** Support common sense reforms to various statewide training requirements. Oppose new unfunded mandates that would require unnecessary and/or unreasonable training requirements for local agency staff, including but not limited to proposed mandates that were included in AB 2873 (Thurmond, 2016).
- **Utility User Taxes.** Support legislation or regulations that would provide cities with the flexibility and authority to collect or increase Utility User Taxes (UUTs). Oppose any proposals that seek to limit or restrict the City's use of UUTs.
- **Workers' Compensation & Disability Retirement Reform.** Support efforts to reform the state workers' compensation program and similar efforts regarding disability payments to control costs and to reduce potential abuse, while balancing important worker protections.

2. Policy Priorities for Ongoing Monitoring or Advocacy

Monitor legislative activity and/or or advocate on behalf of the City of San Leandro's interests in the following broad policy areas:

- Public Safety

- This includes policy topics such as disaster preparedness, proposals to provide local law enforcement with additional support, school resource officers or joint use efforts with school districts, prevention and intervention funding for at-risk youth, 911 call centers, public safety answering points (PSAPs), POST mandates, AB 109 Realignment implementation, stolen vehicles, mental illness counseling services, juvenile justice programs, technology enhancements and support, crisis intervention and suicide prevention, new training opportunities, or other related programs.
- Transportation
 - This includes policy topics such as goods movement, safe routes to school funding, local road repair, regional transportation funds, street signs, curb paintings, and other efforts to support regional transportation programs.
- Economic Development
 - This includes policy topics such as redevelopment dissolution, measures providing for new tax increment financing opportunities, infrastructure financing districts, efforts to encourage local job creation, new business investment, and other related topics.
- Infrastructure
 - This includes policy topics such as funding for roads, sewers, storm drains, and other public works, engineering, or maintenance responsibilities.
- Health & Human Services
 - This includes general policy topics related health and human services matters effecting the residents of San Leandro and could include: safety net services, homelessness and hunger, childcare, and community health facilities, among others
- Housing and Land Use
 - This includes policy topics such as creating new sources of affordable housing funds, and efforts to protect local authority or oppose unfunded mandates, and other similar topics.
- Quality of Life
 - This includes policy topics such as the development of funding sources for parks, urban waterways, climate change, clean energy efforts, waste reduction, multi-lingual outreach, kindergarten readiness programs, project literacy, veterans, homework/technology centers, library capital improvement needs, after school sports, park/playground equipment, and other quality of life programs.
- Constitutional Modifications
 - This includes policy topics such as measures that would impact local governments, such as lowering the voter threshold to 55% for various bond issuances and local taxes.
- Protecting Local Control
 - The City of San Leandro values its ability and authority to exercise local control, provide excellent public services and protect and enhance the quality of life for San Leandro residents, businesses, and visitors, and supports efforts to streamline regulations that simplify the job of running the City's operations and opposes efforts that erode the City's authority to

control its own affairs. This also includes policy topics such as measures or budget actions which could potentially impact the operations of, or services provided by, the City of San Leandro.

- Technology
 - This includes policy topics such as efforts to expand access to fiber optic/broadband infrastructure for community residents, businesses, or schools, energy efficiency projects like LED street lights and residential/commercial retrofits, as well as efforts to support technological innovation in San Leandro and the region.

Process for Reporting

In addition to regular progress reports sent to the City, annual reports on these and other efforts to support the City's legislative agenda shall be provided to the City Council and City staff.