City of San Leandro Civic Center, 835 E. 14th Street San Leandro, California 94577



DRAFT

Annex to 2010 Association of Bay Area Governments Local Hazard Mitigation Plan *Taming Natural Disasters*

CITY OF SAN LEANDRO

Tony Santos, Mayor

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Introduction

The city of San Leandro, incorporated in 1872, is the fifth largest city in Alameda County, with an estimated population of 81,000, and encompassing 15.4 square miles geographically (see jurisdictional map Exhibit A), including 13.3 square miles of land and 2.1 square miles of water in the San Francisco Bay. It is bounded on the north by Oakland and on the south and east by unincorporated Alameda County. The western edge of the city is defined by the San Francisco Bay, while the East Bay hills define the eastern edge. The City's annual operating budget is \$70 million, currently employing 290 full-time equivalent personnel (down 26% from prior years). The City currently owns and operates 18 government services buildings, 20 parks and recreation facilities, and a marina harbor. Among the government service buildings is a City Hall, a Police Station, a Public Works Services Center, a Main Library and three branch Libraries, five fire stations, and a full-service waste water treatment facility. The City owns and maintains approximately 176 miles of streets. Fortunately, San Leandro suffered little impact from the 1989 Loma Prieta earthquake. However, following the 1989 El Nino weather season, a ground slide in an eastern hillside residential neighborhood in San Leandro resulted in the demolition of three homes.

The Regional Planning Process

The City of San Leandro participated in various ABAG workshops, conferences, and meetings, including: a sub-regional meeting to review draft priorities and reach consensus on priorities for mitigation; a City-County workshop; and three Housing and Outreach Committee meetings.

For more information on these meetings and for rosters of attendees, please see Appendix A and H in the ABAG Multi-Jurisdictional Local Hazard Mitigation Plan 2010 (MJ-LHMP). In addition, City of San Leandro has provided written and oral comments on the multi-jurisdictional plan and provided information on facilities that are defined as "critical" to ABAG.

The Local Planning Process

Representatives from multiple City departments provided input regarding identification and prioritization of appropriate mitigation strategies. Personnel involved in these meetings included senior management and staff from the City Manager's Office, Engineering and Transportation Department, Community Development Department, and Public Works Department, as well as the Alameda County Fire Department.

Public Meetings

Opportunities for public comments on the DRAFT mitigation strategies was provided at a public meeting at San Leandro City Hall during a City Council meeting on September 21, 2009 and advertised in the San Leandro Times newspaper. The opportunity to review draft mitigation strategies was also published on the City of San Leandro website for public viewing. No public comments were received from either the meeting or the internet posting. Copies of the newspaper advertisement and the internet posting are included as **Exhibit B** to the City of San Leandro 2010 Annex

The San Leandro City Council will adopt the plan in a public meeting via an official Resolution upon approval by FEMA. The mitigation strategies will become an implementation appendix of the Safety Element of the San Leandro General Plan.

Hazards Assessment

The ABAG Multi-Jurisdictional Local Hazard Mitigation Plan, to which this is an annex, lists nine hazards that impact the Bay Area, five related to earthquakes (faulting, shaking, earthquake-induced landslides, liquefaction, and tsunamis) and four related to weather (flooding, landslides, wildfires, and drought). Maps of these hazards and risks are shown on the ABAG website at <u>http://quake.abag.ca.gov/mitigation/</u>.

The City of San Leandro has reviewed the hazards identified and ranked the hazards based on past disasters and expected future impacts. The conclusion is that earthquakes (particularly shaking), wildland urban interface fire, and dam failure inundation pose the greatest risk for potential loss.

The City of San Leandro does not face any natural disasters not listed in the ABAG multijurisdictional plan, and no new hazards have been identified by the City of San Leandro since submitting its Multi-Hazard Mitigation Plan to FEMA in 2005.

While the City of San Leandro has undertaken a number of general hazard mapping activities since the first Safety Element was prepared by the City of San Leandro, all of these maps are less detailed and are not as current as those shown on the ABAG website at <u>http://quake.abag.ca.gov/mitigation/</u>.

Past Occurrences Of Disasters (natural and human-induced)

The County of Alameda, in which the City of San Leandro is located, has experienced a number of different disasters over the last 50 years, including numerous earthquakes, floods, droughts, wildfires, energy shortages, civil disturbances, landslides, and severe storms. The Oakland Hills Firestorm of 1991, for example, ranks as one of the worst wildland-urban firestorm disasters to ever strike the United States with 25 deaths, 150 injuries, and the displacement of over 10,000 persons. With destruction and damage to over 3,400 residential units, losses were in excess of \$1.5 Billion.

The Loma Prieta Earthquake of 1989 is another example of the kind of large scale disaster which can strike the Bay Area. It killed 63 persons, injured 3,757, and displaced over 12,000 persons. With over 20,000 homes and businesses damaged and over 1,100 destroyed, this quake caused approximately \$6 Billion of damage. Reconstruction continues some two decades later as the replacement for Oakland-Bay Bridge is still several years from completion.

More information on State and Federally declared disasters in the City of San Leandro may be found at <u>http://quake.abag.ca.gov/mitigation/ThePlan-D-Version-December09.pdf</u>

In addition to the declared disasters noted in Appendix D, locally significant incidents that have also impacted Alameda County and San Leandro in the last several years include:

- February 1995 El Nino. Storms caused a landslide in San Leandro, resulting in the demolition of three homes.
- January 1, 2006. Storms struck the Bay Area; damage to infrastructure occurred at the San Leandro Shoreline-Marina due to tidal action from the San Francisco Bay.
- January 2009 and July 2010 Mehserle Shooting and subsequent criminal trial verdict. Civil Disturbance. City of Oakland activated their EOC. Alameda County monitored situation. The City of San Leandro had a partial activation of its EOC, monitored the situation, and San Leandro Police Department assisted in mutual aid response to both incidents.
- Weather, Summer Heat and Winter Cold. During weather extremes Alameda county OES monitors situation with cities that are affected. The City of San Leandro also monitors the situation and opens a Cooling Center as appropriate.
- February 27,2010 Chile Earthquake/Tsunami. State EOC activated. Alameda County EOC monitored situation, as did the City of San Leandro because of city property bordering the San Francisco Bay.

Risk Assessment

Urban Land Exposure

The City of San Leandro examined the hazard exposure of San Leandro urban land based on information in ABAG's website at <u>http://quake.abag.ca.gov/mitigation/pickdbh2.html</u>. The "2005 *Existing Land Use with 2009 Mapping*" file was used for this evaluation.

In general, the hazard exposure of the city of San Leandro is remaining steady over time as the amount of urban land remains constant (San Leandro is an essentially built-out community). San Leandro actually reduced the acres of urban land in the 100 year flood zone over the last 10 years due to changes in the new FEMA flood maps. The following table described the exposure of urban land within the unincorporated County to the various hazards.

Exposure (acres of urban land)										
Hazard	2000	2010	Change							
Total Acres of Urban Land	9,815	9,924	109							
Earthquake Faulting (within CGS zone)	14	46	32							
Earthquake Shaking (within highest two shaking categories) ¹	2,063	2,541	4,604							
Earthquake-Induced Landslides (within CGS study zone) ²	93	93	0							
Liquefaction (within moderate, high, or very high liquefaction susceptibility	7,775	7,501	<274>							
Flooding ³ (within 100 year floodplain)	2,099	1,341	<758>							

¹ In large part because the Hayward, Greenville, and Calaveras fault systems run through the County.

² The California Geological Survey continues to map Alameda County and added the Livermore-

Altamont area in late 2009. Though some areas of the County have not yet been completely mapped, the densely populated areas in Alameda County are mostly done.

Flooding (within 500 year floodplain)	552	407	<145>		
Landslides (within areas of existing landslides)	385	385	0		
Wildfire (subject to high, very high, or extreme	20	10	<10>		
wildfire threat) ⁴					
Wildland-Urban Interface Fire Threat	2,465	2,462	<3>		
Dam Inundation (within inundation zone)	6,919	6,922	3		
Sea Level Rise ⁵	not applicable				
Tsunamis ⁶ (within inundation area)	not applicable				
Drought ⁷	9,815	9,924	109		

³ The decreased due to better and more accurate mapping.

⁴ The decrease is due to better and more accurate mapping.

⁵ The sea level rise map is not a hazard map. It is not appropriate to assess infrastructure exposure to sea level rise.

⁶ Tsunami evacuation planning maps were not available inside the San Francisco Bay in 2005. This map became available in December 2009. Acres of exposed land are not an appropriate analysis for this hazard. It should be noted that this map is not a hazard map and should be used for evacuation planning purposes only. The inundation line represents the highest inundation at any particular location from a suite of tsunami sources. It is not representative of any single tsunami.

⁷ The entire Alameda County unincorporated area is subject to drought.

Infrastructure Exposure

The City of San Leandro also examined the hazard exposure of infrastructure within the jurisdiction based on the information on ABAG's website at

http://quake.abag.ca.gov/mitigation/pickdbh2.html. Of the 255 miles of roadway in the City of San Leandro, the following are exposed to the various hazards analyzed.

Exposure (miles of infrastructure)										
Hazard	Road	lway	Tra	nsit	Rail					
падаги	2005	2010	2005	2010	2005	2010				
Total Miles of Infrastructure	241	255	4	7	16	17				
Earthquake Shaking (within highest	76	74	1	1	2	1				
two shaking categories)										
Liquefaction Susceptibility (within	228	215	4	7	16	17				
moderate, high, or very high										
liquefaction susceptibility										
Liquefaction Hazard (within CGS	215	229	4	7	16	197				
study zone) ¹										
Earthquake-Induced Landslides within	0	1	0	0	0	0				
$CGS \text{ study zone})^2$										

¹ 1,083 miles of roadway, 3 miles of transit, and 21 miles of rail are outside the area that has been evaluated by CGS for this hazard

² The California Geological Survey continues to map Alameda County and added the Livermore-Altamont area in late 2009. Though some areas of the County have not yet been completely mapped, the

Earthquake Faulting (within CGS	0 1 0 0 0 0						
zone)							
Flooding (within 100 year floodplain)	14	10	0	0	1	0	
Flooding (within 500 year floodplain)	18	14	0	0	0	1	
Landslides (within areas of existing	12	12	0	0	0	0	
landslides)							
Wildfires (subject to high, very high,	0	0	0	0	0	0	
or extreme wildfire threat)							
Wildland-Urban Interface Fire Threat	71	71	0	0	3	4	
Dam Inundation (within inundation	192	206	3	6	14	16	
zone)							
Sea Level Rise ³	not applicable						
Tsunamis ⁴	not applicable						
Drought ⁵			not ap	plicable)		

densely populated areas in Alameda County are mostly done. 1,083 miles of roadway, 3 miles of transit, and 21 miles of rail are outside the area that has been evaluated by CGS for this hazard

³ The sea level rise map is not a hazard map. It is not appropriate to assess infrastructure exposure to sea level rise.

⁴ Tsunami evacuation planning maps were not available inside the San Francisco Bay in 2005. This map became available in December 2009. Miles of exposed infrastructure is not an appropriate analysis for this hazard. It should be noted that this map is not a hazard map and should be used for evacuation planning purposes only. The inundation line represents the highest inundation at any particular location from a suite of tsunami sources. It is not representative of any single tsunami.

⁵ Drought is not a hazard for roadways.

Exposure of City Owned Buildings Plus Critical Facilities

Finally, the City examined the hazard exposure of critical facilities located within San Leandro and city-owned buildings based on the information on ABAG's website at **http://quake.abag.ca.gov/mitigation/pickcrit2010.html**. The City of San Leandro provided a list of the critical facilities it owns to ABAG. ABAG provided a detailed assessment of the hazard exposure of each of its facilities. The following number of facilities is exposed to the various hazards analyzed.

Exposure (number of facility types)										
Hazard		pitals	Sch		Locally crit	y owned tical lities	Locally owned bridges and interchanges			
	2005 2010		2005 2010		2005	2010	2005 2010			
Total Number of Facilities	3	2	20	24	11	10	23	22		
Earthquake Shaking (within highest two shaking categories)	3	2	20	24	11	10	23	22		
Liquefaction Susceptibility (within moderate, high, or very high liquefaction susceptibility	1	1	19	23	11	10	23	21		
Liquefaction Hazard (within CGS study zone) ¹	1	1	18	23	11	10	23	21		
Earthquake-Induced Landslides (within CGS study zone) ²	0	0	0	0	0	0	0	0		
Earthquake Faulting (within CGS zone)	0	0	0	0	0	0	0	0		
Flooding (within 100 year floodplain)	0	0	0	2	0	1	0	2		
Flooding (within 500 year floodplain)	0	0	3	2	2	4	3	0		
Landslides (within areas of existing landslides)	3	1	0	0	0	0	0	1		
Wildfires (subject to high, very high, or extreme wildfire threat)	0	0	0	0	0	0	0	0		
Wildland-Urban Interface Fire Threat	1	1	5	7	6	6	4	5		
Dam Inundation	2	2	17	22	9	8	19	17		
Sea Level Rise (exposed to $16in sea level rise)^3$	-	-	-	-	-	-	-	-		
Sea Level Rise (exposed to 55 in sea level rise) ⁴	-	-	-	-	-	-	-	-		
Tsunamis ⁵ (within inundation area)	-	-	-	-	-	-	-	-		

¹ Two county-owned critical facilities are outside the area that has been evaluated by CGS for this hazard

² The California Geological Survey continues to map Alameda County and added the Livermore-

Altamont area in late 2009. Though some areas of the County have not yet been completely mapped, the densely populated areas in Alameda County are mostly done.

³ Sea level rise data was not available in 2005

⁴ Sea level rise data was not available in 2005

⁵ Tsunami evacuation planning maps were not available inside the San Francisco Bay in 2005. This map became available in December 2009. It should be noted that this map is not a hazard map and should be used for evacuation planning purposes only. The inundation line represents the highest inundation at any particular location from a suite of tsunami sources. It is not representative of any single tsunami.

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⁶ Drought will not affect locally owned facilities directly.

Repetitive Loss Properties

There are no repetitive loss properties in the San Leandro based on the information at **<u>http://quake.abag.ca.gov/mitigation/pickflood.html</u></u>. In 2004, San Leandro had no repetitive loss property that was outside the flood plain.**

Other risks

The City of San Leandro plans to continue to work with ABAG to improve the risk assessment information being compiled by ABAG, including developing ways to assess how many soft-story buildings are located in the city.

The City of San Leandro plans to work with ABAG to develop specific information about the kind and level of damage to buildings, infrastructure, and critical facilities which might result from any of the hazards previously noted.

National Flood Insurance Program

The City of San Leandro has participated in the National Flood Insurance Program (NIFP) since 1974. The City also participates in the Community Rating System (CRS) and is currently class 8. The City first joined NIFP on June 7, 1974. Since that time there have been no changes in the City's approved plan. The City has participated in the CRS and is a CRS member. Alameda County Flood Control data and maps are used to regulate flood hazard areas along with FEMA maps. There has been reluctance on the part of individual property owners to participate in the program, and individual property owners remain the general hurdle for effective implementation of the NFIP. The City of San Leandro has no structures which have required flood proofing, nor does is permit construction within a floodway. Most zones in San Leandro are rated "A", in which structures or plots are located above the base flood elevation in accordance with NFIP guidelines.

Mitigation Goals and Objectives

The goal of the ABAG MJ-LHMP is to maintain and enhance a disaster-resistant region by reducing the potential for loss of life, property damage, and environmental degradation from natural disasters, while accelerating economic recovery from those disasters. This goal continues to be the goal of the City of San Leandro in designing its mitigation program.

Mitigation Activities and Priorities

Future Mitigation Actions and Priorities

As a participant in the 2010 ABAG multi-jurisdictional planning process, the staff of the City of San Leandro helped in the development and review of the comprehensive list of mitigation strategies in the overall multi-jurisdictional plan. The decision on priority was made based on a variety of criteria, not simply on an economic cost-benefit analysis. These criteria include being

technically and administratively feasible, politically acceptable, socially appropriate, legal, economically sound, and not harmful to the environment or our heritage.

These draft strategies were submitted to the San Leandro City Council for review on September 21, 2009. The draft strategies will be provided to the City Council for adoption pending approval of this LHMP by FEMA.

The City also anticipates completion of a number of mitigation tasks over the next 5 years. This list includes implementation process, funding strategy, responsible agency, and approximate time frame.

The proposed projects include the following:

<u>Retrofit of Seismically-deficient Road Structures</u> – Replacement of two major highway overcrossings.

- Economic Analysis: Significant risk to life safety and economic stability of the community should two overcrossings over Highway 880 fail.
- Responsible Department: Engineering & Transportation
- Funding Source: a combination of State Proposition 1B funds for highway safety and traffic reduction projects, and Federal LATIP funds.
- Timeframe: Construction to begin in 2011
- Mitigation Strategy Number: Infr-B-1

<u>Completion of an Emergency Operations Center</u> – Construction of a community center which will be activated as an Emergency Operations Center as the need arises.

- Economic Analysis: The City of San Leandro does not have a dedicated Emergency Operations Center. The Public Works Services Center is currently designated as the EOC if needed. However, that facility is has not been seismically strengthened and Public Works operations will be vital during a disaster response. The opportunity to create a dual-purpose facility at the Senor Community Center was found to be the best alternative to the current plan.
- Responsible Department: Engineering & Transportation, supported by the City Manager's Office
- Funding Source: A combination of Community Development Block Grant and Redevelopment funding was used to build the Senior Community Center. Monies from the City's General Fund are being used to equip the center as an Emergency Operations Center.
- Timeframe: To be completed Fall 2010. Opening of the Senior Community Center has been delayed due to budgetary limitations; however, equipping the facility as an EOC is nearly completed.
- Mitigation Strategy Number: Govt-B-1

<u>Participation in Interoperable Communications System</u> – A P25 compliant communications systems with region wide interoperability.

• Economic Analysis: Risk analysis and economic loss demonstrated the need for proposed investment in a regional program.

- Responsible Department: City Manager's Office, Police Department and Public Works Department
- Funding Source: City General Funds and any grant funds which can be identified and secured
- Timeframe: Complete operability targeted for FY 2013
- Mitigation Strategy: Govt-C-7

On-Going Mitigation Strategy Programs

The City has many on-going mitigation programs that help create a more disaster-resistant region. The following list highlights those programs identified as *Existing Programs* in the mitigation strategy spreadsheet. Others are on-going programs that are currently underfunded. It should be noted that, while the ABAG model for mitigation strategies identifies a number of priorities that may be underfunded by agencies, San Leandro has historically been at the forefront of pursuing hazard mitigations, and many programs which ABAG recommends for future consideration are already standard practice in San Leandro.

- Vulnerability assessments of City facilities and infrastructure (GOVT-a-1) :
- Non-structural mitigation for building contents (GOVT-a-4);
- Coordination with the State Division of Safety of Dams to ensure that cities and counties are aware of the timeline for the maintenance and inspection of dams whose failure would impact their jurisdiction (GOVT-a-8);
- Development of interoperable communications for first responders from cities, counties, special districts, state, and federal agencies (GOVT-c-7);
- Maintain and update the City of San Leandro Standardized Emergency Management System Plan (GOVT-c-12);
- Participation in general mutual-aid agreements and agreements with adjoining jurisdictions for cooperative response to fires, floods, earthquakes, and other disasters (GOVT-c-13);
- Participation in FEMA's National Flood Insurance Program (GOVT-d-5)
- Incorporate FEMA guidelines and suggested activities into local government plans and procedures for managing flood hazards (LAND-c-2);
- Increase efforts to reduce landslides and erosion in existing and future development through continuing education of design professionals on mitigation strategies (HSNG—i-2, ECON-g-2);
- Conduct an inventory of existing or suspected soft-story residential, commercial and industrial structures (HSNG-c-4, ECON-b-4);
- Continue to repair and make structural improvements to storm drains, pipelines, and/or channels to enable them to perform to their design capacity in handling water flows as part of regular maintenance activities (INFR—d-6, INFR-d-7)

Incorporation into Existing Planning Mechanisms

The City of San Leandro has several planning mechanisms which help create a more disasterresistant region. The following list highlights those programs identified as Existing Programs in the mitigation strategy spreadsheet. Others are on-going programs that are currently underfunded. It is the City's priority to find additional funding to sustain these on-going programs over time.

- General plan safety element
- Capital Improvements Plan
- San Leandro Climate Action Plan (http://www.sanleandro.org/depts/cd/plan/default.asp)

The City has a Safety Element in its General Plan that includes a discussion of fire, earthquake, flooding, and landslide hazards. This Plan will adopted as an implementation appendix to the Safety Element following final review by FEMA. In addition, the City enforces the requirements of the California Environmental Quality Act (CEQA), which, since 1988, requires mitigation for identified natural hazards. The City has used these pre-existing programs as a basis for identifying gaps that may lead to disaster vulnerabilities in order to work on ways to address these risks through mitigation.

Plan Update Process

As required Disaster Mitigation Act of 2000, the City of San Leandro will update this plan annex at least once every five years, by participating in a multi-agency effort with ABAG and other agencies to develop a multi-jurisdictional plan.

The City Manager's Office will ensure that monitoring of this Annex will occur. The plan will be monitored on an on-going basis. However, the major disasters affecting our city, legal changes, notices from ABAG as the lead agency in this process, and other triggers will be used. Finally, the Annex will be a discussion item on the agenda of the meeting of Department leaders at least once a year in April. At that meeting, the department heads will focus on evaluating the Annex in light of technological and political changes during the past year or other significant events. The Department leaders will be responsible for determining if the plan should be updated.

The City is committed to reviewing and updating this plan annex at least once every five years, as required by the Disaster Mitigation Act of 2000. The City Manager's Office will contact ABAG four years after this plan is approved to ensure that ABAG plans to undertake the plan update process. If so, the City again plans to participate in the multi-jurisdictional plan. If ABAG is unwilling or unable to act as the lead agency in the multi-jurisdictional effort, other agencies will be contacted, including the County's Office of Emergency Services. Counties should then work together to identify another regional forum for developing a multi-jurisdictional plan.

The public will continue to be involved whenever the plan is updated and as appropriate during the monitoring and evaluation process. Prior to adoption of updates, the City will provide the opportunity for the public to comment on the updates. A public notice will be posted prior to the meeting to announce the comment period and meeting logistics.

Mitigation Plan Point of Contact

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Telephone:	510-577-3358
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Alternate Point of Contact

Name:	Stephen Hollister
Title:	City Manager
Mailing Address:	835 East 14 th Street, San Leandro, CA 94577
Telephone:	510-577-3351
Email:	shollister@sanleandro.org



Exhibit A - Jurisdiction Boundary Map

Exhibit B - Public Meeting Announcements



Exhibit B - Public Meeting Announcements

San Leandro - Emergency Preparedness

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Doing Business Living in **City Services** News 新聞 コロト Print Print Contact us Downtown San Leandro Emergency into Search Site Index Co alerting & warning system emergency organization biological threats triad alliance community links preparedness earthquake retrofit DRAFTED MULTI-JURISDICTIONAL LOCAL HAZARD **MITIGATION PLAN** Major disasters could strike the San Francisco Bay Area at any time. Lives will be lost, property damage will occur, and the Bay Area economy will suffer. The City of San Leandro, along with more than 90 agencies throughout Alameda County and the Bay Area, is participating in developing a plan for public policies needed to mitigate the natural hazards that affect the Bay Area and accelerate economic recovery following a disaster. Under the coordination of the Association of Bay Area Governments (ABAG), this multijurisdictional effort should not only maintain and enhance the disaster resistance of our region, but also fulfill the requirements of the nation's Disaster Mitigation Act of 2000 for all local governments to develop and adopt this type of plan. The City of San Leandro has completed its draft of the mitigation strategies being adopted by all participating agencies. It is available for review at the link below. Likewise, the PowerPoint presentation to be made to the San Leandro City Council on September 21, 2009 is available on

We welcome your review of and comment on these drafted strategies. Please submit all comments or questions by Wednesday, September 30, 2009 to:

City of San Leandro Community Relations Representative Kathy Ornelas 835 East 14th Street San Leandro, CA 94577 510-577-3358 TDD: 510-577-3343 kornelas@ci.san-leandro.ca.us

Additional information on the Multi-Jurisdictional Local Hazard Mitigation Plan may be found on ABAG's website: http://quake.abag.ca.gov/mitigation/

- Power Point Presentation on Multi-Jurisdictional Local Hazard Mitigation Plan
- Drafted Strategies for Multi-Jurisdictional Local Hazard Mitigation Plan

http://www.ci.san-leandro.ca.us/slemerhazmitplan.html

the link below.

Exhibit C - City of San Leandro Mitigation Strategies

			Priority	(CHEC	K ONLY ONE) Blue	shadin	a refle	cts ABAG n	riority		
2009-2010 Strategy Number	Specific Mitigation Strategy	Applicable Hazards	Existing Program	Existing Program, underfunded	Very High - Unofficial Program- Becomes Official on Plan Adoption, no funding needed	High - Actively Looking for Funding	Moderate	Under Study	Not Applicable, Not Appropriate, or Not Cost Effective	Not Yet Considered	Responsible Agency or Department (Required if Existing Program, Existing Program under funded, Very High, High, or Under Study)	Ordinance or Resolution # (if existing program), Estimated Cost and Possible Funding Agency (if high priority), Estimated Date of Completion (if study), WHY if not same as regional priority, OR Other Comments
	a - Multi-Hazard (owned by the infrastructure prov	ider filli	na out th	is form. i		county, o	r specia	al distri				
a-1	Assess the vulnerability of critical facilities owned by infrastructure operators subject to damage in natural disasters or security threats, including fuel tanks and facilities owned outside of the Bay Area that can impact service delivery within the region. Note - Infrastructure agencies, departments, and districts are those that operate transportation and utility facilities and networks.		ХX								Engineering and Transportation	Most critical facilities have been seismically strengthened; others are brought up to code as Capital Improvement Projects move forward.
a-2	If a dam owner, comply with State of California and federal requirements to assess the vulnerability of dams to damage from earthquakes, seiches, landslides, liquefaction, or security threats.	EQ LS WF FL SEC							XX		EBMUD	
a-3	Encourage the cooperation of utility system providers and cities, counties, and special districts, and PC&E to develop strong and effective mitigation strategies for infrastructure systems and facilities.	EQ LS WF FL DR SEC	XX								City Manager	PGE, EBMUD and AT&T are members of San Leandro Disaster Council and meet with City officials periodically to discuss utility system protections.
a-4	Retrofit or replace critical lifeline infrastructure facilities and/or their backup facilities that are shown to be vulnerable to damage in natural disasters.	EQ LS WF FL SEC		XX							Engineering & Transportation	As funds become available, infrastructure facilities (i.e. sewer systems) are being replaced.
a-5	Support and encourage efforts of <i>other</i> (lifeline infrastructure) agencies as they plan for and arrange financing for seismic retrofits and other disaster mitigation strategies. (For example, a city might pass a resolution in support of a transit agency's retrofit program.)	EQ LS WF FL DR SEC	XX								City Manager	Standard procedure
a-6	Develop a plan for speeding the repair and functional restoration of water and wastewater systems through stockpiling of shoring materials, temporary pumps, surface pipelines, portable hydrants, and other supplies, such as those available through the Water <i>N</i> Vastewater Agency Response Network (WARN). Communicate that plan to local governments and critical facility operators.	EQ LS WF FL DR SEC	XX								Public Works and Engineering & Transportation	Project has been completed.

2009-2010 Strategy Number	Specific Mitigation Strategy	Applicable Hazards	Existing Program	Existing Program, underfunded	Very High - Unofficial Program- Becomes Official on Plan Adoption, no funding needed	High - Actively Looking for Funding	Moderate	Under Study	Not Applicable, Not Appropriate, or Not Cost Effective	Not Yet Considered		Ordinance or Resolution # (if existing program), Estimated Cost and Possible Funding Agency (if high priority), Estimated Date of Completion (if study), WHY if not same as regional priority, OR Other Comments
a-7	Engage in, support, and/or encourage research by others (such as USGS, universities, or Pacific Earthquake Engineering Research Center-PEER) on measures to further strengthen transportation, water, sewer, and power systems so that they are less vulnerable to damage in disasters.	EQ LS WF FL DR SEC	XX								City Manager	Standard procedure
a-8	Pre-position emergency power generation capacity (or have rental/lease agreements for these generators) in critical buildings of cities, counties, and special districts to maintain continuity of government and services.	EQ LS WF FL SEC	XX								Public Works and Engineering & Transportation	Critical facilities have been provided with emergency power equipment or use alternative power.
a-9	Ensure that critical intersection traffic lights function following loss of power by installing battery back- ups, emergency generators, or lights powered by alternative energy sources such as solar. Proper functioning of these lights is essential for rapid evacuation, such as with hazmat releases resulting from natural disasters.	EQ LS WF FL SEC		XX							Public Works	Limited funding has redirected priorities at the present time, however this can be considered for future planning.
a-10	Develop unused or new pedestrian rights-of-way as walkways to serve as additional evacuation routes (such as fire roads in park lands).	EQ LS WF FL SEC								XX	Public Works and Engineering & Transportation	Limited funding has redirected priorities at the present time, however this can be considered for future planning. Topography of the city and the general urbanized nature of the city and
a-11	Minimize the likelihood that power interruptions will adversely impact lifeline utility systems or critical facilities by ensuring that they have adequate back- up power.	EQ LS WF FL SEC		XX							Engineering & Transportation when in conjunction with Capital Improvement Projects.	Standard procedure
a-12	Encourage replacing above ground electric and phone wires and other structures with underground facilities, and use the planning-approval process to ensure that all new phone and electrical utility lines are installed underground.	EQ LS WF FL SEC		XX							Engineering & Transportation	Utilities are beind undergrounded as new developments are planned, as street redesign projects occur, or as funding is available.
a-13	If you own a dam, coordinate with the State Division of Safety of Dams to ensure an adequate timeline for the maintenance and inspection of dams, as required of dam owners by State law, and communicate this information to local governments and the public.	EQ LS WF FL SEC							XX		EBMUD	

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a-14	outside of the Bay Area that can affect service delivery in the region.	EQ LS WF FL DR SEC	ХХ								City Manager	City staff participates with local Emergency Managers' Association to help support regional planning.
	companies, cities, and/or counties have mechanisms in place for medical transport during and after disasters that take into consideration the potential for reduced capabilities of roads following these same disasters.	EQ LS WF FL SEC						X	x		Alameda County	
	Recognize that heat emergencies produce the need for non-medical transport of people to cooling centers by ensuring that (1) transit operators have plans for non-medical transport of people during and after such emergencies including the use of paratransit and (2) cities, counties, and transit agencies have developed ways to communicate the plan to the public.		XX								Recreation and Human Services	Flex Shuttle service provides transportation to San Leandro's designated cooling center.
		EQ LS WF FL SEC						X	x		MTC	
a-18		EQ LS WF FL Heat SEC		XX							Recreation and Human Services	Discussions on going with paratransit provider.
	to establish plans for delivery of water and	EQ LS WF FL SEC	XX								Pbulic Works and EBDA	Will be considered for future planning. There may be future funding opportunities from EBDA

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a-20		EQ LS WF FL SEC	XX								Finance	Working with consortium of cities to establish fuel cooperative.
	Emergency Operations Center with redundant communications systems.	EQ LS WF FL SEC	XX								City Manager	Police building has been designated the back-up EOC
a-22	Monitor scientific studies of the Sacramento-San Joaquin Delta and policy decisions related to the long-term disaster resistance of that Delta system to ensure that decisions are made based on comprehensive analysis and in a scientifically- defensible manner. Levee failure due to earthquakes, flooding, and climate change (including sea level rise and more frequent and more severe flooding) are all of concern. The long- term health of the Delta area is critical to the Bay Area's water supply, is essential for the San Francisco Bay and estuary's environmental health, provides recreation opportunities for Bay Area residents, and provides the long-term sustainability of Delta communities. While only part of the Delta is within the nine Bay Area counties covered by this multi-jurisdictional LHMP, the Delta is tied to the infrastructure, water supply, and economy of the Bay Area.	EQ FL		XX							Public Works and Engineering & Transportation	Will be considered for future planning.
INFR -	b - Earthquakes											
1012 90	Expedite the funding and retrofit of seismically- deficient city- and county-owned bridges and road structures by working with Caltrans and other appropriate governmental agencies.	EQ	ХХ								Engineering & Transportation	Replacement underway for two major overcrossings
	Establish a higher priority for funding seismic retrofit of existing transportation and infrastructure systems (such as BART) than for expansion of those systems.								XX		Transit agencies	
	Include "areas subject to high ground shaking, earthquake-induced ground failure, and surface fault rupture" in the list of criteria used for determining a replacement schedule for pipelines (along with importance, age, type of construction material, size, condition, and maintenance or repair history).	EQ	XX								Engineering and Transportation	Standard procedure

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b-4	Install specially-engineered pipelines in areas subject to faulting, liquefaction, earthquake-induced landsliding, or other earthquake hazard.	EQ		XX						Engineering and Transportation	Ground conditions considered as part of design process. Higher priority placed on large diameter, higher flow pipelines or high risk lines such as creek or freeway crossings.
b-5	Replace or retrofit water-retention structures that are determined to be structurally deficient, including levees, dams, reservoirs and tanks.	EQ						XX		EBMUD	
b-6		EQ						XX		EBMUD	
b-7	Install earthquake-resistant connections when pipes enter and exit bridges and work with bridge owners to encourage retrofit of these structures.	EQ						XX		EBMUD	
b-8	Comply with all applicable building and fire codes, as well as other regulations (such as state requirements for fault, landslide, and liquefaction investigations in particular mapped areas) when constructing or significantly remodeling infrastructure facilities.	EQ	XX							Engineering & Transportation and Community Development	Retrofitted or replaced buildings have been built to code
b-9	Clarify to workers in critical facilities and emergency personnel, as well as to elected officials and the public, the extent to which the facilities are expected to perform only at a life safety level (allowing for the safe evacuation of personnel) or are expected to remain functional following an earthquake.		XX							City Manager	This can be incorporated into future training.
b-10	Develop a water-based transportation "system" across the Bay for use in the event of major earthquakes. Implementation of such a system could prove extremely useful in the event of structural failure of either the road-bridge systems or BART and might serve as an adjunct to existing transportation system elements in the movement of large numbers of people and/or goods.	EQ						XX		Transit agencies	

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INFR -	c - Wildfire											
c-1	suppression (meeting acceptable standards for minimum volume and duration of flow) for existing and new development.	WF		ХХ							Engineering & Transportation	Standard procedure
c-2	Develop a coordinated approach between fire jurisdictions and water supply agencies to identify needed improvements to the water distribution system, initially focusing on areas of highest wildfire hazard (including wildfire threat areas and in wildland-urban-interface areas).	WF							XX		Alameda County Fire	
c-3	Develop a defensible space vegetation program that includes the clearing or thinning of (a) non-fire resistive vegetation within 30 feet of access and evacuation roads and routes to critical facilities, or (b) all non-native species (such as eucalyptus and pine, but not necessarily oaks) within 30 feet of access and evacuation roads and routes to critical facilities.	WF							XX		Alameda County Fire	
c-4	For new development, ensure all dead-end segments of public roads in high hazard areas have at least a "T" intersection turn-around sufficient for typical wildland fire equipment.	WF	ХХ								Engineering & Transportation	Standard procedure
c-5	For new development, enforce minimum road width of 20 feet with an additional 10-foot clearance on each shoulder on all driveways and road segments greater than 50 feet in length in wildfire hazard areas.	WF	XX				5				Engineering & Transportation	Standard procedure
c-6	Require that development in high fire hazard areas provide adequate access roads (with width and vertical clearance that meet the minimum standards of the <i>Fire Code</i> or relevant local ordinance), onsite fire protection systems, evacuation signage, and fire breaks.	8.098	XX								Engineering & Transportation	Standard procedure
c-7	Ensure adequate fire equipment road or fire road access to developed and open space areas.	WF	ХХ								Engineering & Transportation	Standard procedure
c-8	Maintain fire roads and/or public right-of-way roads and keep them passable at all times.	WF		XX							Public Works	Standard procedure
INFR -	d - Flooding											
d-1	Conduct a watershed analysis of runoff and drainage systems to predict areas of insufficient capacity in the storm drain and natural creek system.	FL							XX		Alameda County Flood Control District	
d-2	Develop procedures for performing a watershed analysis to examine the impact of development on flooding potential downstream, including communities outside of the jurisdiction of proposed projects.	FL							XX		Alameda County Flood Control District	
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d-3	Conduct a watershed analysis at least once every ten years unless there is a <u>major</u> development in the watershed or a <u>major</u> change in the Land Use Element of the General Plan of the cities or counties within the watershed.	FL							XX		Alameda County Flood Control District	
d-4	Assist, support, and/or encourage the U.S. Army Corp of Engineers, various Flood Control and Water Conservation Districts, and other responsible agencies to locate and maintain funding for the development of flood control projects that have high cost-benefit ratios (such as through the writing of letters of support and/or passing resolutions in support of these efforts).	FL	XX								City Manager and Engineering & Transportation	Standard procedure
d-5	Pursue funding for the design and construction of storm drainage projects to protect vulnerable properties, including property acquisitions, upstream storage such as detention basins, and channel widening with the associated right-of-way acquisitions, relocations, and environmental mitigations.	FL		XX							Engineering and Transportation for City-owned facilities, mostly smaller diameter pipelines. Alameda County Flood Control District for large diameter pipelines, channels, and regional flood control prevention.	WII be considered for future planning.
d-6	Continue to repair and make structural improvements to storm drains, pipelines, and/or channels to enable them to perform to their design capacity in handling water flows as part of regular maintenance activities. (This strategy has the secondary benefit of addressing fuel, chemical, and cleaning product issues.)	FL		XX							Engineering & Transportation	Standard procedure as financial resources are available.
d-7	Continue maintenance efforts to keep storm drains and creeks free of obstructions, while retaining vegetation in the channel (as appropriate) to allow for the free flow of water.	FL		XX							Public Works	Storm drain system is cleared annually
d-8		FL		XX							Public Works	Standard procedure

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d-9	Develop an approach and locations for various watercourse bank protection strategies, including for example, (1) an assessment of banks to inventory areas that appear prone to failure, (2) bank stabilization, including installation of rip rap, or whatever regulatory agencies allow (3) stream bed depth management using dredging, and (4) removal of out-of-date coffer dams in rivers and tributary streams.	FL							XX		Alameda County Flood Control District	
	Use reservoir sediment or reed removal as one way to increase storage for both flood control and water supply.	FL							хх		Alameda County Flood Control District	
	Identify critical locally-owned bridges affected by flooding and either elevate them to increase stream flow and maintain critical ingress and egress routes or modify the channel to achieve equivalent objectives.	FL							XX		Alameda County Flood Control District	
d-12	Provide or support the mechanism to expedite the repair or replacement of levees that are vulnerable to collapse from earthquake-induced shaking or liquefaction, rodents, and other concerns, particularly those protecting critical infrastructure.	FL		XX							Engineering & Transportation	Standard procedure
d-13	Ensure that utility systems in new developments are constructed in ways that reduce or eliminate flood damage.	FL	XX								Engineering & Transportation	Standard procedure
d-14	Determine whether or not wastewater treatment plants are protected from floods, and if not, investigate the use of flood-control berms to not only protect from stream or river flooding, but also increase plant security.	FL								XX	Public Works and Engineering and Transportation	Limited funding has redirected priorities at the present time.
d-15	Work cooperatively with water agencies, flood control districts, Caltrans, and local transportation agencies to determine appropriate performance criteria for watershed analysis.	FL		÷.					XX		Alameda County Flood Control District	
d-16	Work for better cooperation among the patchwork of agencies managing flood control issues.	FL	ХХ								Engineering & Transportation	Standard procedure
	Improve monitoring of creek and watercourse flows to predict potential for flooding downstream by working cooperatively with land owners and the cities and counties in the watershed.	FL							XX		Alameda County Flood Control District	

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d-18	Using criteria developed by EPA for asset management, inventory existing assets, the condition of those assets, and improvements needed to protect and maintain those assets. Capture this information in a Geographic Information System (GIS) and use it to select locations for creek monitoring gauges.	FL							XX		Alameda County Flood Control District	

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INFR -	e - Landslides											
e-1	Include "areas subject to ground failure" in the list of criteria used for determining a replacement schedule (along with importance, age, type of construction material, size, condition, and maintenance or repair history) for pipelines.	LS	XX								Engineering and Transportation	Standard procedure
e-2	Establish requirements in zoning ordinances to address hillside development constraints in areas of steep slopes that are likely to lead to excessive road maintenance or where roads will be difficult to maintain during winter storms due to landsliding.	LS	XX								Community Development	Standard procedure
INFR -	f- Building Reoccupancy											
		EQ LS WF FL SEC	XX								Community Development	Standard procedure
INFR -	g - Public Education											
g-1	Provide materials to the public related to planning for power outages.	EQ LS WF FL SEC	XX								City Manager	Standard procedure
1.50	Provide materials to the public related to family and personal planning for delays due to traffic or road closures, or due to transit system disruption caused by disasters.	10								XX	City Manager	This can be considered for future planning.
	Provide materials to the public related to coping with reductions in water supply or contamination of that supply BEYOND regulatory notification requirements.	EQ LS WF FL DR SEC	XX								City Manager	Standard procedure

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g-4	Provide materials to the public related to coping with disrupted storm drains, sewage lines, and wastewater treatment (such as that developed by ABAG's Sewer Smart Program).	EQ LS WF FL DR SEC	ХХ								City Manager	Standard procedure
g-5	Facilitate and/or coordinate the distribution of emergency preparedness or mitigation materials that are prepared by others, such as by making the use of the internet or other electronic means, or placing materials on community access channels or in city or utility newsletters, as appropriate.	EQ LS WF FL DR SEC	XX								City Manager	Standard procedure
g-6	Sponsor the formation and training of Community Emergency Response Teams (CERT) for the employees of your agency. [Note – these programs go by a variety of names in various cities and areas.]	EQ LS WF FL DR SEC		XX							City Manager	Due to budget restrictions, the establishment of CERT teams has been suspended.
g-7	Develop and distribute culturally appropriate materials related to disaster mitigation and preparedness, such as those on the http://www.preparenow.org website related to infrastructure issues.	EQ LS WF FL DR SEC	XX								City Manager	Standard procedure

		Priority	(CHEC	K ONLY ONE) Blue	shading	reflects	ABAG	priority.		
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als and Other Critical Health Care Facilitie	<mark>s (includ</mark> i	ing those	facilities li	censed by OSH	PD, as we	ell as wate	r agencies	s, public 8	& private h	ospitals as noted).	
cities, counties, and county health departr	nents.										
and the second	EQ LS							XX		Alameda County	
nts, and hospital operators coordinate with											
r (and that hospitals cooperate with the	SEC										
Office of Statewide Health Planning and											
ent - OSHPD) to comply with current state											
andates that critical facilities are											
y sound and have nonstructural systems											
to remain functional following disasters by											
particular, this coordination should include											
ding any problems with obtaining needed											
RESPONSIBLE AGENCIES: Cities,											
county health departments, and hospitals											

Health Mitigation Strategies Priority (CHECK ONLY ONE) Blue shading reflects ABAG priority

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HEAL	- a - Hospitals and Other Critical Health Care Facilitie		ng those	facilities li	censed by OSH	PD, as we	ll as wate		k private l	ospitals as noted).	
To be a-1	filled out by cities, counties, and county health depart Work to ensure that cities, counties, county health departments, and hospital operators coordinate with each other (and that hospitals cooperate with the California Office of Statewide Health Planning and Development - OSHPD) to comply with current state law that mandates that critical facilities are structurally sound and have nonstructural systems designed to remain functional following disasters by 2013. In particular, this coordination should include understanding any problems with obtaining needed funding. RESPONSIBLE AGENCIES: Cities, counties, county health departments, and hospitals	EQ LS WF FL SEC						XX		Alameda County	
a-2	Encourage hospitals in your community to work with OSHPD to formalize arrangements with structural engineers to report to the hospital, assess damage, and determine if the buildings can be reoccupied. The program should be similar to San Francisco's Building Occupancy Resumption Program (BORP) that permits owners of buildings to hire qualified structural engineers to create building-specific post- disaster inspection plans and allows these engineers to become automatically deputized as inspectors for these buildings in the event of an earthquake or other disaster. OSHPD, rather than city/county building departments, has the authority and responsibility for the structural integrity of hospital structures. RESPONSIBLE AGENCIES: Cities, counties, county health departments, and hospitals	WF FL						XX		Alameda County	1
a-3	Ensure health care facilities are adequately prepared to care for victims with respiratory problems related to smoke and/or particulate matter inhalation. RESPONSIBLE AGENCIES: Cities, counties, county health departments, and hospitals	EQ WF SEC						XX		Alameda County	
a-4	Ensure these health care facilities have the capacity to shut off outside air and be self-contained. RESPONSIBLE AGENCIES: Cities, counties, county health departments, and hospitals	EQ WF SEC					2	XX		Alameda County	

Health Mitigation Strategies

ື່ສ 200 9 2010 G Strategy Number	Specific Mitigation Strategy Ensure that hospitals and other major health care	B B Applicable G Hazards	Existing Program	Existing Program, underfunded	Very High - Unofficial Program- Becomes Official on Plan Adoption, no funding needed	High - Actively Looking for Funding	Moderate	Under Study	X Not Applicable, Not Appropriate, or Not Cost Effective	Not Yet Considered	Responsible Agency or Department (Required if Existing Program, Existing Program under funded, Very High, High, or Under Study) Alameda County	Ordinance or Resolution # (if existing program), Estimated Cost and Possible Funding Agency (if high priority), Estimated Date of Completion (if study), WHY if not same as regional priority, OR Other Comments
	facilities have auxiliary water and power sources. RESPONSIBLE AGENCIES: Cities, counties, county health departments, water suppliers, and hospitals	WF FL SEC										
	capacity should a need for them arise following a communicable disease epidemic. Isolation capacity varies from a section of the hospital for most communicable diseases to the entire hospital for a major pandemic flu. RESPONSIBLE AGENCIES: Cities, counties, county health departments, and hospitals								xx		Alameda County	
0.004	Develop printed materials, utilize existing materials (such as developed by FEMA, the American Red Cross, and others, including non-profit organizations), conduct workshops, and/or provide outreach encouraging employees of these critical health care facilities to have family disaster plans and conduct mitigation activities in their own homes. RESPONSIBLE AGENCIES: Cities, counties, county health departments, and hospitals	EQ LS WF FL SEC	XX								City Manager	Standard procedure
HEAL -	- b - Ancillary Health-Related Facilities											
	(including medical offices, pharmacies, free-stan Identify these ancillary facilities in your community. These facilities are not regulated by OSHPD in the same way as hospitals. RESPONSIBLE AGENCIES: Cities, counties, and county health departments	ding or s EQ LS WF FL SEC	specialy c	linics, et	c.)				xx		Alameda County	
	Encourage these facility operators to develop disaster mitigation plans. RESPONSIBLE AGENCIES: Cities, counties, and county health departments	EQ LS WF FL SEC				-			XX		Alameda County	
	governments to develop response and business continuity plans for recovery. RESPONSIBLE AGENCIES: Cities, counties, and county health departments	EQ LS WF FL SEC				ΧХ					City Manager	
c-1	Coordination Initiatives Designate locations for the distribution of antibiotics to large numbers of people should the need arise, as required to be included in each county's Strategic National Stockpile Plan. RESPONSIBLE AGENCIES: County Health Departments	FLU SEC							xx		Alameda County	

Health Mitigation Strategies

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c-2	Ensure that you know the Metropolitan Medical Response System (MMRS) cities in your area. Fremont, Oakland, San Francisco, and San Jose (plus Sacramento and Stockton) are the MMRS cities in or near the Bay Area. MMRS cities are provided with additional federal funds for organizing, equipping, and training groups of local fire, rescue, medical, and other emergency management personnel to respond to a mass casualty event. (The coordination among public health, medical, emergency management, coroner, EMS, fire, and law enforcement is a model for all cities and counties.) RESPONSIBLE AGENCIES: Cities, counties, county health departments, and hospitals Know that National Disaster Medical System	EQ LS WF FL SEC EQ LS						XX		Alameda County Alameda County	
	(NDMS) uniformed or non-uniformed personnel are within one-to-four hours of your community. These federal resources include veterinary, mortuary, and medical personnel. Teams in or near the Bay Area are headquartered in the cities of Santa Clara and Sacramento. RESPONSIBLE AGENCIES: Cities, counties, county health departments, and hospitals	WF FL SEC						~~			
c-4	Plan for hazmat related-issues due to a natural or technological disaster. Hazmat teams should utilize the State of California Department of Health Services laboratory in Richmond for confirmation of biological agents and Lawrence Livermore National Laboratory or Sandia (both in Livermore) for confirmation of radiological agents. RESPONSIBLE AGENCIES: Cities, counties, county health departments, and hospitals.	FL SEC						XX		Alameda County Fire	
c-5	Create discussion forums for food and health personnel (including, for example, medical professionals, veterinarians, and plant pathologists) to develop safety, security, and response strategies for food supply contamination (at the source, in processing facilities, in distribution centers, and in grocery stores). RESPONSIBLE AGENCIES: County environmental health departments	FL SEC						XX		Alameda County	

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c-6	Ensure mental health continuity of operations and	EQ LS WF FL SEC						X	x	Alameda County	Commense

Health Mitigation Strategies