

Fiscal Year 2021-23 Mid-Cycle Budget Review

City of San Leandro

City Council Meeting June 21, 2022

Agenda

01. Overview

02. Review of
Unfunded Liabilities
and Unfunded
Capital Projects



03. Mid-Cycle Highlights

04. Proposed Budget Adjustments

05. Long-Term Forecast

Overview

- Positive economic growth over the past 12 months
- Steady economic growth in the near term
- Economic uncertainties
 - Inflation
 - Supply chain shortages
 - o Russia-Ukraine war
 - Stock market



Review of Unfunded Liabilities and Unfunded Capital Projects

- Unfunded Pension and Retiree Healthcare liabilities
 - Established trust accounts and contributed additional payments to buy down liabilities
 - Formulating funding policies to pay off liabilities over time
- Unfunded Capital Projects
 - Significant one-time General Fund contributions to fund projects
 - Grant funds for projects
 - Studies underway to identify overall cost
 - Capital Improvement Plan to address funding strategies
- Estimated costs on the next slide do not include new staffing positions

Unfunded Liabilities and Unfunded Capital Projects

Total Estimated Cost: \$473.3M

\$204M in Net Pension Liability

\$2.8M in Net Retiree Healthcare Liability

\$200M for Road Pavement

\$14M for Citywide Median Rehabilitation

\$2M for Tree Replacement

\$25M for Fire Station Renovation

\$3.5M for Facility
Maintenance

\$9M for Park Maintenance

\$13M for Traffic Equipment Replacement

General Fund – Key Highlights

- Increase revenues for Sales Tax, Utility Users Tax, Cannabis Tax, and Charges for Services
- Adjust expenditure budget based on departmental requests for changes in service levels
- Increase allocations to Internal Service Funds
- Re-encumber 2021-22 Purchase Order balances to 2022-23

General Fund – Key Highlights (Cont.)

- Re-appropriate 2021-22 limited expenditure budget to 2022-23
- Add positions to expand services and programs or bridge service gap
- Set aside funds for Mulford Library grant match
- One-time investments/use of reserves to advance community priorities and projects

Other Funds – Key Highlights

- Increase internal service charges
- Replace expired Measure B revenue with Measure BB revenue
- Budget contribution from General Fund for Mulford Library grant match
- Adjust expenditure budget to reflect program/operational needs
- Re-encumber 2021-22 Purchase Order balances to 2022-23
- Re-appropriate 2021-22 limited expenditure budget to 2022-23

FY 22-23 General Fund Revenue Sources



FY 22-23 General Fund Spending - \$151M

\$133M ongoing expenditures \$18M one-time expenditures

Community Development



\$8.3 Million 6% of Spending



Police \$45.6 Million 30% of Spending



Fire \$27.7 Million 18% of Spending

Recreation & Human Services



\$9.0 Million 6% of Spending



Library \$7.6 Million 5% of Spending



Public Works \$8.3 Million 6% of Spending

Engineering & Transportation \$5.0 Million



\$5.0 Million 3% of Spending



General Government \$12.3 Million 8% of Spending



Non-Departmental \$26.7 Million 18% of Spending

General Fund – Proposed Adjustments

- \$1.7M increase in revenue in FY 21-22 and \$6.2M in FY 22-23
- \$5.2M decrease in expenditure in FY 21-22 and \$11M increase in expenditure in FY 22-23

		FY 21-22		FY 22-23			
		Amended	Proposed	Adjusted	Amended	Proposed	Adjusted
		Budget	Adjustment	Budget	Budget	Adjustment	Budget
	Revenues	\$127.6M	\$1.7M	\$129.3M	\$127.3M	\$6.2M	\$133.5M
	Expenditures	\$131.2M	\$(5.2M)	\$126.0M	\$139.7M	\$11.0M	\$150.7M
	Revenue (Expenditure)	\$(3.6M)	\$6.9M	\$3.3M	\$(12.4M)	\$(4.8M)	\$(17.2M)
	Use of Reserves	\$3.6M		-	\$12.4M		\$17.2M*
	Net Revenue (Expenditure)	-		\$3.3M	-		-

^{*} Includes one-time investments to advance community priorities and projects (e.g., \$9.4M for capital projects and \$3.6M for pension trust/plan; no operational deficit).

General Fund – Major Adjustments

Justification	FY 21-22 Proposed Adjustment	FY 22-23 Proposed Adjustment
Revenue		
Increase Sales Tax due to expected growth	\$1.7M	\$4.7M
Increase Utility User Tax based on current revenue trend		\$0.8M
Expenditure		
• Increase Fire service contract budget based on the May 2022 projection provided by the ACFD – mainly due to increase in labor cost		\$0.7M
 Re-appropriate Navigation Center and Recreation Park Assessment expenditures from 2021-22 to 2022-23 		\$0.7M
 Re-appropriate expenditure budget for CalPERS/Pension Trust from 2021-22 to 2022-23 – Strategy to preserve capital due to market volatility 	-\$3.6M	\$3.6M
Transfer to the Capital Project Fund for the Mulford Library grant match		\$2M

Other Funds – Major Adjustments

Revenue/ Expenditure	Justification	FY 21-22 Proposed Adjustment	FY 22-23 Proposed Adjustment
	Shoreline Enterprise Fund		
Expenditure	Adjust Golf Course operations and repair costs		\$0.6M
	Information Technology Fund		
Revenue	 Contributions from the General Fund and other funds for internal services 		\$0.7M
Expenditure	Adjust expenditures related to telephone and computer services		\$0.7M
	• Re-encumber 2021-22 Purchase Order balances to 2022-23 – mainly related to implementation and installation services	-\$0.9M	\$0.9M

Other Funds - Major Adjustments (Cont.)

Revenue/ Expenditure	Justification	FY 21-22 Proposed Adjustment	FY 22-23 Proposed Adjustment
	Insurance Services Fund		
Expenditure	 Adjust expenditure due to projected increase in general liability insurance premiums and claim expenses 		\$1.1M
	Measure BB Fund 141 – Streets & Roads		
Revenue	Increase Measure BB revenue - replace expired Measure B revenue		\$2.3M
Expenditure	Reclassify Measure B funded projects into the Measure BB Fund		\$1.3M
	Capital Improvement Fund		
Revenue	 Contribution from the General Fund for the Mulford Library grant match 		\$2M

Staffing Change Highlights

- Expand services or bridge service gap to better serve the community
- Improve operational efficiency

	Description	Financial Impact
•	 Community Development: Add a Project Specialist II position and a Housing Manager position to support the housing program – budgeted eight months for the manager position Delete the Senior Engineer position and use the budget to fund the Housing Manager position Convert a temporary Associate Planner position to a permanent position 	\$0.1M
•	 Library: Add a new Librarian position to support services Convert two part-time Senior Library Assistant positions to full-time positions 	\$0.3M
•	Human Services: Add a part-time Specialist to support services	\$12K
•	Police: Add five Police Service Technician II positions to bridge service gap (pilot program). Costs will be offset by savings from vacant police officer positions.	No cost impact
•	Finance: Keep Finance Analyst and delete upgrade to position.	

Long-Term Forecast

A fiscal management tool to evaluate current and future fiscal conditions

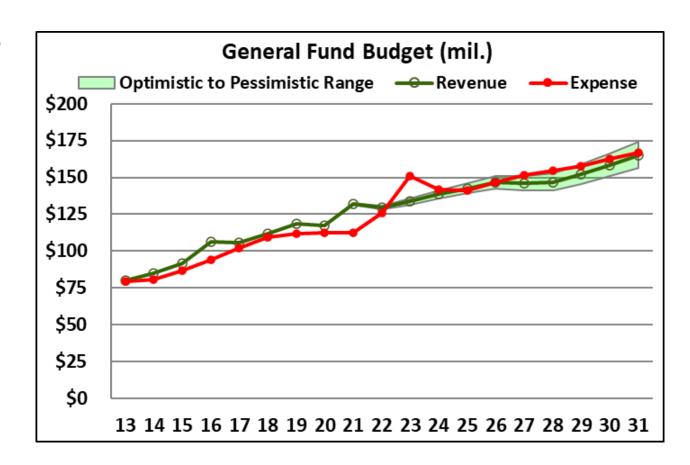
Identify future revenue and expenditure trends

Guide policy and programmatic decisions

An integral part of the budget process

Long-Term Forecast (Cont.)

- Pension Obligation Bond is expected to be paid off in 2023-24
- Recession factor is included in 2026-27
- The projected annual deficit averages about \$3M between 2023-24 and 2030-31
- Funding for unfunded capital projects/deferred maintenance is not included
 - Staff is in the process of developing a comprehensive Capital Improvement Plan to address funding needs



Analysis of General Fund Balance

- Projected General Fund reserves on June 30, 2023 (dollars in thousands)
- Proposed budget adjustments are reflected in the overall fund balance
- Discussion about Undesignated fund balance will occur as part of the overall study outcomes of CIP, Trees, Parks and facilities studies

	Projected Fund
Category	Balance at 6/30/23
Beginning Fund Balance - Projected	87,009
FY 22-23 Net Activity - Projected	(17,167)
Ending Fund Balance at June 30, 2023 - Projected	69,842
Reserve Breakdowns	
Nonspendable	7,627
Assigned/Restricted	11,680
Unassigned Fund Balances:	
Compensated Absences	913
Major Emergencies	5,000
Economic Uncertainty	26,491
Undesignated	18,131
Total	50,535
Total - All	69,842

Review by Finance Committee

- The Committee unanimously approved the proposed budget amendments
- Committee recommendations/comments
 - Consider giving funds back to the Americans with Disabilities Act (ADA) Projects and Façade Improvement Program as funds were taken away for COVID-19 response
 - Continue to provide grant funds to support small businesses
 - Provide additional resources to support economic development and attract businesses to relocate to San Leandro *

* Staff recommends allocating \$100,000 to assist Economic Development Division with staff support and/or consulting assistance

Planning Ahead

July 2022

 ARPA Project and Budget Task Force Recommendation Implementation Update

August-October 2022

- Planning for FY 23-25 Biennial Budget
- Development and Launching of the Public Budget Process

November 2022-June 2023

- Budget Development and Engagement

Recommendation

- Staff recommends that the City Council approve the Proposed Budget Amendments for fiscal years 2021-22 and 2022-23
- Staff also recommends that the City Council appropriate \$100,000 to fiscal year 2022-23 to support economic development



Thank You!