

City of San Leandro
2018 Draft State Legislative Platform and Policy Guidelines
December 18, 2017

The City of San Leandro's legislative agenda for 2018 is designed to reflect the adopted priorities and policy direction of the Mayor and City Council with direct input from the City Administration. This strategic agenda includes advocating for legislation, regulations, and funding that is consistent with the City's adopted priorities. It is informed by the City Council's 2017 adopted legislative platform, and has been updated for 2018 to reflect new or emerging policy issues.

This agenda is designed to (a) provide standing authority for the Mayor and members of the City Council, City staff or the City's legislative advocates to take action on pending legislative matters on behalf of the City of San Leandro when time constraints or administrative burdens preclude bringing such matters before the City Council in advance, and (b) provide the City's advocates a better understanding of the Mayor and Council's policy preferences regarding a variety of legislative and intergovernmental issues that might arise during the course of the year.

This report is compiled into two sections:

1. City Specific State Legislative Priorities for Recommended Action, and
2. Policy Priorities for Ongoing Monitoring or Advocacy;

1. City Specific State Legislative Priorities for Recommended Action

Below is a list of specific legislative priorities for the City. Direct advocacy with the Governor, the Legislature, State agencies and other organizations will be focused on these areas:

Transportation & Public Works

- **Autonomous Vehicles.** Monitor regulations for the development and operation of autonomous vehicles and support efforts to develop a consistent statewide framework that supports innovation and protects public safety.
- **Electric Vehicle Infrastructure.** Support legislative efforts and funding programs that provide greater flexibility and opportunities to enhance and build out electric vehicle infrastructure.
- **Illegal Dumping & Graffiti Abatement.** Support legislative efforts that provide for greater penalties or incentives to reduce the amount of illegal dumping and graffiti.
- **Railroad Safety.** Support efforts to ensure grade separation funding remains part of the overall SB 1 State Transportation funding program. The California Transportation Commission has incorporated this program into the Local Streets and Roads category and guidelines should be approved soon, followed by upcoming funding opportunities. Advocate for local or regional efforts and/or funding that will increase public safety in proximity to rail crossings.
- **Reclaimed/Recycled Water Projects.** Support legislation that advances the use of recycled water while meeting the needs of local agencies, especially during times of drought. These efforts could include support for permitting, construction, or maintenance of recycled water pipelines or water storage and distribution systems. Oppose legislation or regulations that harm these efforts.
- **Recycling Programs.** Support legislation to extend incentives for both household and commercial recycling efforts. Oppose legislation that hampers recycling efforts or reduces incentives to recycle.
- **Regional Measure 3/SB 595 (Beall).** Support regional efforts to help inform the public about the proposed toll increase and how the expenditure plan will improve mobility within the Bay Area's seven state-owned bridge corridors. The measure is currently scheduled for consideration by voters as part of the June 2018 ballot.

- **Smart City Technologies.** Support efforts that provide funding or technical assistance for cities that are implementing smart city technologies designed to improve public safety, quality of life, public access to data, or government efficiency.
- **Transfer of state urban highways.** Support efforts to create a streamlined process for the transfer of state urban highways to local agencies. East 14th Street and Davis Street are presently designated state highways; however, the current mechanism to facilitate the transfer of these highways to the City does not provide sufficient financial commitments from the state prior to any transfer. Support efforts that would facilitate the repaving or reconstruction of both roadways.
- **Traffic Signal Synchronization.** Support legislation or regulatory efforts to address greenhouse gases (GHG) by providing funding for traffic signal synchronization and related actions that reduce traffic and pollution.
- **Undergrounding of Utilities/Rule 20A.** The Public Utilities Commission oversees the funding used to support the undergrounding of utilities. This work is done under provisions of Rule 20A, an electric tariff filed with the California Public Utilities Commission. Projects performed under Rule 20A are nominated by a city, county or municipal agency and discussed with utility companies. Support the approval and funding of such projects, including exploring regional approaches.
- **Use of State Highways.** Support efforts that would facilitate the use of overweight trucks to transport goods from local San Leandro businesses to and from the Port of Oakland on routes that utilize state highways.
- **Vehicle Miles Traveled Legislation.** Monitor new legislation or regulatory efforts with a greater focus on Road Usage Charges (RUC), including the State's recently completed RUC pilot program to study the potential for RUC as an alternative to the gas tax.
- **Water Quality Measures/Trash Capture Devices.** Support legislation, regulations, and budget proposals that will provide support and resources to purchase and install trash capture devices or other efforts to address storm water runoff and/or protect water quality.

Housing, Land Use & Environmental Protection

- **Affordable Housing.** Support efforts to facilitate the development and construction of affordable housing. Monitor any proposed legislation, regulations or statewide guidelines to ensure they meet the needs of the City of San Leandro and the region.
- **Broadband Infrastructure.** Support legislation or funding opportunities that would expand public and private access to broadband, including the development of related infrastructure.
- **Cannabis Regulations.** Support the successful implementation of Proposition 64 (2016), the Medical Cannabis Regulation & Safety Act (2015), as well as San Leandro's adopted ordinances and/or other related cannabis regulatory programs. Support legislation or administrative regulations designed to protect public safety, ensure effective regulation and protect local interests. Oppose federal actions that interfere with state's rights, as well as actions or legislation that restrict local control.
- **Cellular/Wireless Infrastructure.** Monitor efforts to change or restrict the ability of local governments to regulate cellular infrastructure. Support efforts that speed the delivery of 5G networks, but oppose legislation that unduly restricts the ability of local governments to regulate aesthetics, community standards and negotiated revenue collection.
- **CEQA Reform.** Support legislation that makes common sense reforms to the California Environmental Quality Act, including allowing for the reduction in time delays or excessive litigation, while ensuring pertinent environmental protections remain in place. Support efforts that would allow local agencies to set criteria for traffic impact levels-of-service based upon locally adopted General Plans and/or other local requirements.

- **Climate Adaptation and Resilience.** Support efforts to adapt to sea-level rise, including vulnerability assessment and adaptation strategies, wetlands restoration, levee construction or other similar structural resilience measures.
- **Climate Change Mitigation.** Support action on climate change to assist San Leandro and the Bay Area in meeting adopted goals. Support legislation to remove regulatory barriers and provide financial support for electrification of building energy use and displace natural gas infrastructure.
- **Community Choice Aggregation and Clean/Renewable Energy.** Support efforts to secure funding to reduce greenhouse gas emissions, including, but not limited to: clean energy, energy efficiency improvements, and electric vehicle infrastructure. Support efforts to facilitate the success of the East Bay Community Energy Authority, including efforts to create public/private partnerships, incentives, and investment in clean energy.
- **Creek Walk, East Bay Greenway, and other Bicycle/pedestrian projects.** Support legislation, regulations, and budget proposals that would provide funding opportunities or other support for the development of greenway projects, bicycle and pedestrian projects, and other modes of active transportation.
- **Dredging.** Support efforts to identify funding for the dredging of recreational marinas.
- **Earthquake Preparedness.** Support efforts to increase funding for “brace and bolt” and seismic retrofit projects in private residences and commercial structures.
- **Greenhouse Reduction Fund.** Support the active implementation of Greenhouse Gas Emissions disclosures and the cap-and-trade program to fund programs for energy and waste reduction, renewable energy and battery storage.
- **Local Control of Land Use Decisions.** Oppose legislation that excessively pre-empts local control of land use determinations, while balancing statewide and regional housing goals.
- **Parks, Water, and Flood Control Funding.** A \$4 billion bond will be on the June 2018 statewide ballot. Support efforts to ensure the regulations and guidelines meet the needs of the City of San Leandro and the region. If the bond is authorized by voters, support funding for projects that benefit San Leandro residents.
- **Shoreline Development.** Support efforts or funding opportunities that would assist in the successful redevelopment of San Leandro’s shoreline area.
- **Sharing Economy.** Support legislation that enhances the ability of local governments to fairly regulate sharing economy services such as ride share and short-term rentals to protect public safety, and ensure tax & fee collection as well as the adequate supply of rental housing stock.

Law Enforcement & Public Safety

- **Body Cameras.** Support legislation addressing best practices for the use of police body-worn cameras, while balancing the needs of the public and law enforcement personnel.
- **De-escalation Training & Funding.** Support efforts that would provide additional funding or training opportunities for law enforcement and public safety personnel on tactics designed to defuse or de-escalate interactions with potentially violent individuals and/or persons suffering from a mental health crisis.
- **Disaster Prevention and Recovery.** Seek additional funding, and expand the definition of programs eligible for grant funding, for disaster recovery and prevention.
- **Drones.** As the use, and need for drones expands, so does the discussion on local control and privacy. Monitor any new legislation and support efforts to ensure local needs are adequately addressed.

- **First Amendment and Protest Policing.** Support efforts to provide training and support for law enforcement agencies so that they may effectively protect public safety during protests and/or free speech events.
- **Human Trafficking.** Support statewide efforts to address the issue of human trafficking and provide support for local law enforcement efforts to do the same.

Health & Human Services

- **Homelessness.** Work with regional stakeholders to develop regional solutions to homelessness in the Bay Area. Support efforts to identify additional funding opportunities for local agencies and non-profit organizations for shelters, mobile crisis mental health units, and/or other programs and services designed to prevent homelessness or support homeless populations. Support efforts to clarify and/or enhance regulations related to the cleanup of homeless encampments by private property owners, local governments, railroads, and regional agencies to ensure compassionate treatment of the homeless and the protection of public safety.
- **Improved Access to Health Care.** Support efforts to protect or expand health care coverage to all populations.
- **Mental Health.** Support efforts addressing the care needed to support the mental health and emotional well-being of individuals and at-risk populations. Support legislation that strengthens mental health services designed to address and/or prevent homelessness in at-risk populations.
- **San Leandro Hospital.** Support the successful operation and financial sustainability of San Leandro Hospital.
- **Safety Net Services and Support for Seniors.** Support efforts that would expand safety net services for those most in need, including low-income residents and senior populations.

Public Finance & Administration

- **Cap & Trade Funding.** Support projects, programs and/or other regulations that would facilitate the successful disbursement of funding from the State's Cap-and-Trade program for City programs and efforts.
- **Financial Reporting Requirements.** Support common sense reforms to statewide financial reporting requirements to maintain public trust and availability of data while eliminating redundancy and unnecessary burdens on local governments.
- **Local Elections.** Monitor election reform initiatives and oppose efforts that could expose the City to litigation or impose new costs for elections. Monitor efforts that could impact San Leandro's current system of 'from District' elections. Oppose efforts that seek to restrict local control over the City's election system.
- **Pension Sustainability.** Support legislative or regulatory efforts that would ensure the long-term financial sustainability of the California Public Employees Retirement System while balancing commitments that have been made to public employees.
- **Public Records.** Support the intent of the California Public Records Act, including efforts to assist the public in accessing government records. Oppose efforts that create unnecessary or unreasonable administrative burdens as well as new unfunded mandates for local agencies.
- **Revenue Protection.** Oppose attempts to decrease, restrict or eliminate City revenue sources, or to restrict local authority over the use of City funds. Support efforts to improve the stability or sustainability of local revenues.

- **Training Mandates.** Support common sense reforms to various statewide training requirements. Oppose new unfunded mandates that would require unnecessary and/or unreasonable training requirements for local agency staff, including but not limited to proposed mandates that were included in AB 2873 (Thurmond, 2016).
- **Utility User Taxes.** Support legislation or regulations that would provide cities with the flexibility and authority to collect or increase Utility User Taxes (UUTs). Oppose any proposals that seek to limit or restrict the City's use of UUTs.
- **Workers' Compensation & Disability Retirement Reform.** Support efforts to reform the state workers' compensation program and similar efforts regarding disability payments to control costs and to reduce potential abuse, while balancing important worker protections.
- **Senate Bill 1.** Support efforts to protect and maintain the local funding of streets and roads under SB1. Advocate for funding for local or regional projects benefitting San Leandro residents.
- **Proposition 13 Reform.** Monitor efforts to reform Proposition 13, including the protection of local revenues and ensuring that property tax revenues keep pace with the inflation in costs to provide basic public services. Monitor efforts to create a "split-roll" taxation system that would allow commercial properties to be taxed a current market rates.

2. Policy Priorities for Ongoing Monitoring or Advocacy

Monitor legislative activity and/or or advocate on behalf of the City of San Leandro's interests in the following broad policy areas:

- Public Safety
 - This includes policy topics such as disaster preparedness, proposals to provide local law enforcement with additional support, school resource officers or joint use efforts with school districts, prevention and intervention funding for at-risk youth, 911 call centers, public safety answering points (PSAPs), POST mandates, AB 109 Realignment implementation, stolen vehicles, mental illness counseling services, juvenile justice programs, technology enhancements and support, crisis intervention and suicide prevention, new training opportunities, or other related programs.
- Transportation
 - This includes policy topics such as goods movement, safe routes to school funding, local road repair, regional transportation funds, street signs, curb paintings, and other efforts to support regional transportation programs.
- Economic Development
 - This includes policy topics such as redevelopment dissolution, measures providing for new tax increment financing opportunities, infrastructure financing districts, efforts to encourage local job creation, new business investment, and other related topics.
- Infrastructure
 - This includes policy topics such as funding for roads, sewers, storm drains, and other public works, engineering, or maintenance responsibilities.
- Health & Human Services
 - This includes general policy topics related health and human services matters effecting the residents of San Leandro and could include: safety net services, homelessness and hunger, childcare, and community health facilities, among others
- Housing and Land Use

- This includes policy topics such as creating new sources of affordable housing funds, and efforts to protect local authority or oppose unfunded mandates, and other similar topics.
- Quality of Life
 - This includes policy topics such as the development of funding sources for parks, urban waterways, multi-lingual outreach, kindergarten readiness programs, project literacy, veterans, homework/technology centers, library capital improvement needs, after school sports, park/playground equipment, and other quality of life programs.
- Constitutional Modifications
 - This includes policy topics such as measures that would impact local governments, such as lowering the voter threshold to 55% for various bond issuances and local taxes.
- Protecting Local Control
 - The City of San Leandro values its ability and authority to exercise local control, provide excellent public services and protect and enhance the quality of life for San Leandro residents, businesses, and visitors, and supports efforts to streamline regulations that simplify the job of running the City's operations and opposes efforts that erode the City's authority to control its own affairs. This also includes policy topics such as measures or budget actions which could potentially impact the operations of, or services provided by, the City of San Leandro.
- Technology
 - This includes policy topics such as efforts to expand access to fiber optic/broadband infrastructure for community residents, businesses, or schools, energy efficiency projects like LED street lights and residential/commercial retrofits, as well as efforts to support technological innovation in San Leandro and the region.
- Climate Protection and Resilience
 - This includes topics such as climate change, clean energy efforts, waste reduction, water recycling and re-use, building electrification, resilience to heat, wildfire, and storm events, and renewable energy development.

Process for Reporting

In addition to regular progress reports sent to the City, annual reports on these and other efforts to support the City's legislative agenda shall be provided to the City Council and City staff.